



**CITY OF YOUNGSTOWN
FIVE YEAR FY 2015 – FY 2019
CONSOLIDATED PLAN AND
FY 2015 ACTION PLAN**

May 2015

DEPARTMENT OF COMMUNITY PLANNING AND ECONOMIC DEVELOPMENT 20 W. Federal, Suite 602



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Executive Summary

ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Youngstown, Department of Community Planning and Economic Development (CPED) is the lead agency for the development and implementation of the Five Year Consolidated Plan. The plan is intended to be a community wide collaborative effort that establishes a unified vision for housing, homeless and community development actions. The plan analyzes the existing conditions, resources, and assets and identifies a course of action to improve the economic, physical, environmental, community and human conditions in a comprehensive fashion. The plan is a requirement of the U.S. Department of Housing and Urban Development (HUD) under the Community Development Block Grant (CDBG), Home Investment Partnerships (HOME), and Emergency Solutions Grant (ESG) programs for local jurisdictions to receive annual grant allocations under these programs. HUD statues for the grant programs set forth three basic goals against which the performance of a local jurisdiction will be evaluated. The three goals include providing for decent housing, creating or maintaining a suitable living environment, and expanding economic opportunities.

Effective November 2012 HUD requires all consolidated plans be submitted online through the Integrated Disbursement and Information System (IDIS) which is how HUD tracks financial management, information reporting, and performance monitoring. The IDIS system has been in use for over 20 years and the consolidated planning (eCon) tool was introduced to help create data driven community development plans based on needs analysis and strategic decision making. Many of data tables within this plan are pre-populated with the latest housing and economic data.

The period covered under this consolidated plan is July 1, 2015 through June 30, 2019.

2. Summary of the objectives and outcomes identified in the Plan Needs Assessment

Overview

The objectives of the 5-year plan are to remove blight, improve neighborhoods, expand economic opportunities and to reduce crime. Resources will be allocated to programs and projects that best meet these objectives. A minimum of 70% of the CDBG funds are required to be used for activities that principally benefit low-income persons and all HOME and ESG funds are to be used for activities that benefit low-income persons.

The expected outcomes of the consolidated plan include stabilizing neighborhoods through strategic blight removal and code enforcement activities intended to preserve housing values. The city will support the rehabilitation of owner-occupied housing through the Youngstown Neighborhood Development Corporation (YNDC) owner-occupied housing rehab program and limited repair program as well as Interfaith Home Maintenance emergency/limited repair program. Funding will be allotted to a Tenant Based Rental Assistance (TBRA) that will be administered by the Youngstown Metropolitan Housing Authority (YMHA) intended to reduce the number of low income households on the Section 8 waiting list. Youngstown will provide assistance to support non-profit agencies that operate programs that primarily benefit low-income individuals. Funding will be allocated to assist public improvement projects that include streets, sidewalk and enhancement projects that will provide area benefit to neighborhoods where the majority (more than 51%) of residents are low income. The City will implement a community policing program intended to address quality of life issues and reduce crime and increase safety in low income neighborhoods. Youngstown will support economic development projects that create jobs for low income people or assist businesses that serve low income neighborhoods. The City will work with the Mahoning County Homeless Continuum of Care (CoC) to provide resources to CoC agencies that assist in providing services or shelter to homeless individuals and families.

3. Evaluation of past performance

The 2010-2014 consolidated plan will be complete in July of 2015. The plan realistically established objectives based on the anticipated resources. The goals established in the plan are expected to be met or exceeded and include:

- The creation of 12 new affordable housing units
- Complete home repairs to 55 homeowners
- Limited and emergency home repairs to 1,500 low-income homeowners
- Assisted in making 30 homes lead-based paint safe
- Assisted in the demolition of over 1,600 abandoned and blighted structures
- Citywide public improvement projects that provided area benefit to over 40,000 low-income households annually
- Assisted public service programs that served over 15,000 low-income people
- Assisted homeless service agencies in providing shelter to over 400 individuals and non-residential services to over 180 individuals annually
- Assisted in created 128 jobs to low-income persons

The 2015-2019 consolidated plan will build off the success of the prior 5-year plan.

4. Summary of citizen participation process and consultation process

Based on the City of Youngstown's current citizen participation plan, a series of thirteen (13) public meetings to encourage the participation of residents and receive public input on the priorities of the 5-

year consolidated plan were conducted from February 26, 2014 through March 27, 2014. Notice of the meetings were emailed to all neighborhood organizations and notice was posted on the City of Youngstown website. A press release was issued announcing the meeting dates and locations was sent to all local media. The citywatch system is a telephone message system that was used to communicate directly with residents the meeting location, dates and times through a prerecorded robo-call. At the neighborhood planning meetings, residents were asked to identify the primary assets and challenges in their communities. Results were compiled and four main priorities were established:

- 1) Housing and property issues
- 2) Infrastructure repair and maintenance
- 3) Crime and safety concerns
- 4) Encouraging economic development

5. Summary of public comments

Comments were received throughout the public input sessions by over three hundred residents. Comments were categorized into four main priorities; 1) housing and code enforcement issues, 2) infrastructure improvements, 3) crime and safety, and 4) encouraging economic development. Housing and property issues consists of implementing a strategic code enforcement system to effectively stabilize neighborhoods and preserve property values as well as aggressive blight removal.

6. Summary of comments or views not accepted and the reasons for not accepting them

All public comments received during the 30 day public comment period are including.

7. Summary

The City of Youngstown is required to have a detailed Citizen and Community Participation Plan, which contains the City's policies and procedures for public involvement in the planning processes and the use of HUD Entitlement funds. The City is required to consult with public and private agencies, governments, and the public housing authority. The city is also required to have a separate citizen's participation plan making the planning process accessible to the citizen's low and moderate-income neighborhoods. It is important that citizens are involved not only in the planning process, but also in the evaluation of results. The City followed the participation plan in developing the 5-year plan and one year action plan.

The Process

PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	YOUNGSTOWN	Community Planning and Economic Development
HOME Administrator	YOUNGSTOWN	Community Planning and Economic Development
ESG Administrator	YOUNGSTOWN	Community Planning and Economic Development

Table 1 – Responsible Agencies

Narrative

The newly formed Department of Community Planning and Economic Development will be the lead agency for administering the implementation of the consolidated plan. The department was created through a charter amendment that consolidated the Planning Department, Community Development, and the Office of Economic Development. The consolidation of these offices created a robust department that can align resources, strategies and initiatives for revitalizing Youngstown. T.Sharon Woodberry is the director of the department.

Consolidated Plan Public Contact Information

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PR-10 Consultation - 91.100, 91.200(b), 91.215(I)

1. Introduction

In order to ensure the consolidated plan is a shared vision of the entire community, various citizen input meetings and stakeholder meetings were held during the development of the plan. This is necessary to ensure key data, financing, and other resources with which implementing the goals of a plan can be aligned with are considered. It is also a way for all citizens to exercise their voice and influence decisions that affect their community.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The City of Youngstown held five community consultation meetings on March 26 and 27, 2015 at the Covelli Center Community Meeting Room and invited housing providers, public services agencies, homeless providers (members of the Continuum of Care), economic development agencies, local businesses, banks and foundations. The meetings were held to get input on community needs, priorities, resources, and potential barriers to achieving successful outcomes. The City also consulted with the Youngstown Metropolitan Housing Authority (YMHA) on Wednesday, April 1 to determine immediate and planned needs of public housing.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The City of Youngstown serves as the collaborative applicant for the Mahoning County Homeless Continuum of Care. As collaborative applicant the city can ensure the maximum amount of funds are received by the CoC and that the CoC is in compliance with the HEARTH Act and ESG program requirements. The mission of the CoC is to promote a community-wide commitment to the goal of ending homelessness.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

The CoC has a committee of members that do not have a conflict of interest related to ESG funding that review, score and recommend the allocation of ESG funding. The City of Youngstown makes a final review and determination of ESG funding. The CoC also has established standards for completing quarterly reports and standards for Homeless Management Information System (HMIS) data quality reporting.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	YOUNGSTOWN METROPOLITAN HOUSING AUTHORITY
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs HOPWA Strategy Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Met with YMHA April 16 to discuss needs and to determine the capacity of YMHA to administer a TBRA program. YMHA has the capacity and is able to administer a TBRA program that will assist families on the Section 8 waiting list.
2	Agency/Group/Organization	YOUNGSTOWN NEIGHBORHOOD DEVELOPMENT CORPS
	Agency/Group/Organization Type	Housing Services - Housing Planning organization Americorps Vista Site Community Development Financial Institution
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Market Analysis Anti-poverty Strategy Neighborhood Planning

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	YNDC attended consultation meetings and will continue to administer the HOME repair program and the CDBG limited home repair program for the city. YNDC will also act as the HOME program CHDO through an acquisition rehab program to create additional homeownership opportunities for income eligible families.
3	Agency/Group/Organization	MAHONING COUNTY
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs HOPWA Strategy Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Mahoning County grants manager and the director of the Mahoning County Lead based paint program participated in a meeting on March 26 to identify and prioritize housing needs. The City and Mahoning County will continue to partner to reduce lead based paint hazards.
4	Agency/Group/Organization	Catholic Charities Regional Agency
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Catholic Charities is the lead agency for the Continuum of Care and attended the consultation meeting. Catholic Charities will continue to provide homeless prevention services in the way of rent and utility assistance.
5	Agency/Group/Organization	Compass Family and Community Service
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services - Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Compass Family Services attended the consultation meetings and is a partner in the development of permanent supportive housing that will be developed. The development will provide an additional 40 units.
6	Agency/Group/Organization	Eastgate Regional Council of Governments
	Agency/Group/Organization Type	Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Eastgate participated in the economic development consultation meeting. Eastgate is the regional transportation and economic development planning organization.

7	Agency/Group/Organization	Youngstown State University
	Agency/Group/Organization Type	Housing Services-Elderly Persons Services-Education Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	YSU was attended the economic development consultation meeting. YSU has been a partner on a number of fronts including the development of economic studies and reports and provides data and mapping services.
8	Agency/Group/Organization	Mahoning Valley Real Estate Investors
	Agency/Group/Organization Type	Housing Business Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	MVREI is an organization of real estate investors that attended the housing consultation meeting. MVREI works to improve housing rental opportunities in the region.
9	Agency/Group/Organization	Home Savings & Loan
	Agency/Group/Organization Type	Business and Civic Leaders Private Sector Banking / Financing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Market Analysis

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Home Savings & Loan attended the community resources consultation meeting. The bank is committed to the community and providing appropriate resources to neighborhood development projects and is servicing a community loan funds for YNDC.
10	Agency/Group/Organization	INTERFAITH HOME MAINTENANCE
	Agency/Group/Organization Type	Housing Services-Elderly Persons
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Families with children Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Interfaith attended the housing consultation meeting. The agency provides limited and emergency home repair services to very low income and elderly homeowners.
11	Agency/Group/Organization	Youngstown Warren Regional Chamber
	Agency/Group/Organization Type	Regional organization Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The regional chamber of commerce attended the economic development consultation meetings. The chamber works to attract and retain businesses to the area and has been a partner in regional economic development initiatives and planning efforts.
12	Agency/Group/Organization	Mahoning Valley Economic Development Agency
	Agency/Group/Organization Type	Regional organization Business and Civic Leaders Community Development Financial Institution

	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	MVEDC attended the economic development consultation meeting. MVEDC administers a robust portfolio of economic development incentives for the region.
13	Agency/Group/Organization	Raymond John Wean Foundation
	Agency/Group/Organization Type	Regional organization Planning organization Business Leaders Civic Leaders Business and Civic Leaders Foundation
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Wean Foundation attended the consultation and has a mission that supports partnerships to advance community-building in underserved communities of the Mahoning Valley.

Identify any Agency Types not consulted and provide rationale for not consulting

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Catholic Charities Regional Agency	This plan aligns with the CoC Plan to end homelessness.
Neighborhood Action Planning	City & YNDC	This plan proposes to allocated resources to implement the Neighborhood Action Plan goals.

Table 3 – Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(l))

The City gave notification to Mahoning County; the cities of Campbell, Struthers, and Girard; the townships, of Austintown, Boardman, Coitsville and Liberty (all adjacent units of local government) of the draft plan by way of email with a link to the web posting for input on April 13, 2015.

Narrative (optional):

PR-15 Citizen Participation

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City conducted 13 neighborhood input meetings, each in different neighborhoods, from February 26, 2014 through March 27, 2014 to get input from citizens to establish priorities. The city also published a draft of the consolidated plan and action plan that was posted on the City of Youngstown website for a 30 day public comment period.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Meeting	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	Established priorities for neighborhood improvements, infrastructure, crime reduction and creating economic opportunities.	The community feels the need to focus on stabilizing neighborhoods.	One councilperson wanted to use all of the CDBG funding to fix pot holes. Not a permitted activity.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
2	Newspaper Ad	Non-targeted/broad community	Advertised in the Vindicator newspaper the 30 day public comment period of the draft 5 year consolidated plan and first year action on April 13 and 14.	No public comments were received during the 30 day public comment period.		
3	Internet Outreach	Non-targeted/broad community	Posted the draft 5 year consolidated plan and first year action on April 14 for a 30 day public review and comment period.	No public comments were received during the 30 day public comment period.		

Table 4 – Citizen Participation Outreach

Needs Assessment

NA-05 Overview

Needs Assessment Overview

Through a review of data, public input and consultation with stakeholders, the needs of the community were established and prioritized. General needs are identified by the following characteristics of the community:

- **Declining Population:** 2000 population 82,026 : 2010 population 69,585 : 15% decline
- **Concentrated Poverty:** City poverty rate 33% compared to Mahoning County Rate of 17%
- **Low-Income Elderly:** 1,925 age 62-74 living below 30% area median family income
1,769 over the age of 75 living below 30% area median family income
- **High Housing Vacancy Rate:** City vacancy rate 19.8%
- **Housing Cost Burden:** Despite having one of the most affordable housing markets in the nation, a large number of both owners and renters experience housing cost burdens greater than 30% of their income.
- **Age of Housing:** 93% of residential structures were built prior to 1979
- **High Unemployment Rate:** Unemployment Rate of 18.4%

NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

Summary of Housing Needs

Overall the City of Youngstown has an oversupply of housing. This over supply is due largely to a steady loss in population over the last 40 years. In 1970 the city population was 139,788 and the 2010 population stood at 66,982. The average loss of population between censuses is 17%. There has been a decline in the number of housing units over that same period but the decrease in housing units has not been on pace with the population decline and the number of vacant housing units stands at 19%. There is an emerging demand for housing in the downtown area and several office buildings have been converted to apartments. These rehab projects are generally very costly and require incentives to complete. There is a need to assist these developments.

Demographics	Base Year: 2000	Most Recent Year: 2010	% Change
Population	82,026	69,585	-15%
Households	32,207	28,520	-11%
Median Income	\$24,201.00	\$24,318.00	0%

Table 5 - Housing Needs Assessment Demographics

Data Source: 2000 Census (Base Year), 2006-2010 ACS (Most Recent Year)

Number of Households Table

	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI
Total Households *	6,885	5,130	5,925	2,830	7,755
Small Family Households *	2,795	1,340	1,735	1,010	3,990
Large Family Households *	390	235	345	210	295
Household contains at least one person 62-74 years of age	925	1,065	1,145	640	1,505
Household contains at least one person age 75 or older	615	1,415	1,465	490	875
Households with one or more children 6 years old or younger *	1,565	635	680	260	385
* the highest income category for these family types is >80% HAMFI					

Table 6 - Total Households Table

Data Source: 2006-2010 CHAS

Housing Needs Summary Tables

1. Housing Problems (Households with one of the listed needs)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Substandard Housing - Lacking complete plumbing or kitchen facilities	100	20	15	0	135	20	55	40	10	125
Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing)	25	0	35	4	64	0	0	0	0	0
Overcrowded - With 1.01-1.5 people per room (and none of the above problems)	20	30	0	20	70	4	45	35	10	94
Housing cost burden greater than 50% of income (and none of the above problems)	2,945	540	55	0	3,540	1,055	640	215	15	1,925

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Housing cost burden greater than 30% of income (and none of the above problems)	570	1,005	570	60	2,205	380	860	985	420	2,645
Zero/negative Income (and none of the above problems)	405	0	0	0	405	160	0	0	0	160

Table 7 – Housing Problems Table

Data 2006-2010 CHAS
Source:

2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Having 1 or more of four housing problems	3,090	590	100	25	3,805	1,080	740	285	30	2,135
Having none of four housing problems	1,560	1,590	1,975	585	5,710	590	2,205	3,560	2,190	8,545
Household has negative income, but none of the other housing problems	405	0	0	0	405	160	0	0	0	160

Table 8 – Housing Problems 2

Data 2006-2010 CHAS
Source:

3. Cost Burden > 30%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	1,845	535	300	2,680	330	380	430	1,140
Large Related	225	80	40	345	130	115	85	330
Elderly	445	355	150	950	560	795	470	1,825
Other	1,100	595	155	1,850	425	245	225	895
Total need by income	3,615	1,565	645	5,825	1,445	1,535	1,210	4,190

Table 9 – Cost Burden > 30%

Data 2006-2010 CHAS
Source:

4. Cost Burden > 50%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	1,605	135	35	1,775	250	155	120	525
Large Related	200	20	0	220	115	85	10	210
Elderly	275	125	25	425	365	285	65	715
Other	925	260	10	1,195	340	135	25	500
Total need by income	3,005	540	70	3,615	1,070	660	220	1,950

Table 10 – Cost Burden > 50%

Data 2006-2010 CHAS
Source:

5. Crowding (More than one person per room)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Single family households	45	30	0	0	75	15	4	35	10	64

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Multiple, unrelated family households	0	0	0	4	4	0	40	0	0	40
Other, non-family households	0	0	35	20	55	0	0	0	0	0
Total need by income	45	30	35	24	134	15	44	35	10	104

Table 11 – Crowding Information – 1/2

Data Source: 2006-2010 CHAS

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Households with Children Present	0	0	0	0	0	0	0	0

Table 12 – Crowding Information – 2/2

Data Source
Comments:

Describe the number and type of single person households in need of housing assistance.

There are 10,598 single person households in the City of Youngstown or 37% of all households. In Mahoning County single person households make up 31.8% of all households. In Youngstown there are 2,565 small family households living at the 0%-30% of the HUD Area Median Family Income (HAMFI) and a total of 5,875 living below 80% of the HAMFI.

Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.

According to providers of services to victims of domestic violence, dating violence, sexual assault and staking an estimated 150 cases annually will result in victims seeking assistance and/or shelter from abusers.

What are the most common housing problems?

The City of Youngstown has the Youngstown Neighborhood Development Corporation (YNDC) administering a limited repair program with CDBG funds and a whole-home repair program with HOME funds. YNDC currently has a waiting list of nearly 600 homeowners in need of repair assistance. The

needs very from meeting required repairs from notices issued by city code enforcement to homeowners that need a new roof. The available resources under the limited and whole home programs to address the needs of homeowners is limited to approximately 40 households per year. Interfaith Home Maintenance likewise administers a limited/emergency repair assistance program to provide minor repair services to extremely low income homeowners.

Are any populations/household types more affected than others by these problems?

There are a total of 3,445 low income renters that have a housing cost burden greater than 50% of income and 2,395 renters have a housing cost burden greater than 30% of income. There are a total of 2,475 low income homeowners that have a housing cost burden greater than 30% of income and 1,775 homeowners have housing cost burden greater than 50% of income.

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance

There are 2,955 households between 30% and 80% of the area median income with children under the age of six.

Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness

Foreclosures have been linked to housing instability for owner occupied households since the housing crisis of 2008. The number of home foreclosures have been trending downward recently and appear to have stabilized to pre-crisis levels. Rental evictions due to non-payment of rent continue to be a risk to increase homelessness. There are an average of 3,000 eviction cases filed in Youngstown Municipal Court each year.

Discussion

Extremely low and very low income households constitute 39.7% of total households. The incidence of housing problems intensified with each successively lower income group. This may occur because lower income households must forego home maintenance and/or are forced to reside in substandard housing due to limited resources. Extremely low and very low income renters represented 60.9% of all renter households and 27.8% of all homeowner households. The City may consider providing CDBG assistance (under 30% of allocation) to support downtown residential development that is mixed-income or market rate with the limits CDBG program rules.

NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

The only category that has a disproportionately greater housing need is the extremely low-income housing category of 0%-30% Area Median Income that has one or more of four housing problems. A total of 3,275 or 58% within that income class are Black/African American and only 30% of White households are in the same category.

0%-30% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	5,565	1,610	465
White	1,690	510	130
Black / African American	3,275	970	260
Asian	15	20	40
American Indian, Alaska Native	25	20	0
Pacific Islander	0	0	0
Hispanic	460	50	10

Table 13 - Disproportionally Greater Need 0 - 30% AMI

Data 2006-2010 CHAS

Source:

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

30%-50% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	3,780	2,185	0
White	1,595	1,210	0
Black / African American	1,935	880	0
Asian	15	35	0

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
American Indian, Alaska Native	20	0	0
Pacific Islander	0	0	0
Hispanic	165	55	0

Table 14 - Disproportionally Greater Need 30 - 50% AMI

Data 2006-2010 CHAS
Source:

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

50%-80% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,735	4,355	0
White	865	2,550	0
Black / African American	695	1,530	0
Asian	25	25	0
American Indian, Alaska Native	15	15	0
Pacific Islander	0	0	0
Hispanic	90	235	0

Table 15 - Disproportionally Greater Need 50 - 80% AMI

Data 2006-2010 CHAS
Source:

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

80%-100% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	710	3,010	0

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
White	490	1,625	0
Black / African American	205	1,265	0
Asian	0	0	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	4	80	0

Table 16 - Disproportionally Greater Need 80 - 100% AMI

Data 2006-2010 CHAS

Source:

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

Discussion

There is a disproportionately greater need for Black/African American households at 0%-30% AMI with housing problems and all other income and problem categories are less than a 10% difference, therefore are not classified as a disproportionately greater need.

NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

In order to determine if a particular racial or ethnic group has a disproportionately greater need than the overall community, they must be at least a 10% higher than the community.

0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	4,560	2,615	465
White	1,310	890	130
Black / African American	2,775	1,470	260
Asian	15	20	40
American Indian, Alaska Native	25	20	0
Pacific Islander	0	0	0
Hispanic	365	145	10

Table 17 – Severe Housing Problems 0 - 30% AMI

Data 2006-2010 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

30%-50% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,525	4,435	0
White	665	2,140	0
Black / African American	750	2,060	0
Asian	0	50	0

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
American Indian, Alaska Native	0	20	0
Pacific Islander	0	0	0
Hispanic	85	140	0

Table 18 – Severe Housing Problems 30 - 50% AMI

Data 2006-2010 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than 1.5 persons per room,
4. Cost Burden over 50%

50%-80% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	345	5,745	0
White	170	3,250	0
Black / African American	170	2,055	0
Asian	0	50	0
American Indian, Alaska Native	0	30	0
Pacific Islander	0	0	0
Hispanic	4	320	0

Table 19 – Severe Housing Problems 50 - 80% AMI

Data 2006-2010 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than 1.5 persons per room,
4. Cost Burden over 50%

80%-100% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	70	3,660	0
White	40	2,075	0
Black / African American	30	1,440	0
Asian	0	0	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	0	80	0

Table 20 – Severe Housing Problems 80 - 100% AMI

Data 2006-2010 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

Discussion

There is a disproportionately greater need for households at the income level of 0%-30% of the area median experiencing severe housing programs. Black/African American households make up 61% of all households below 30% AMI that have severe housing problems.

NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction:

Housing Cost Burden

Housing Cost Burden	<=30%	30-50%	>50%	No / negative income (not computed)
Jurisdiction as a whole	19,135	5,535	6,168	470
White	11,310	2,555	2,005	130
Black / African American	6,980	2,515	3,595	260
Asian	90	40	15	40
American Indian, Alaska Native	70	35	25	0
Pacific Islander	0	0	0	0
Hispanic	570	280	430	14

Table 21 – Greater Need: Housing Cost Burdens AMI

Data 2006-2010 CHAS
Source:

Discussion:

There is a disproportionately greater need for Black/African American households experiencing greater than 50% housing cost burden. Black/African American households make up 58% of all households that have housing costs that exceed 50% of the household income.

NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)

Are there any income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

Black/African American households have a disproportionately greater need at the income level of 0%-30% AMI experiencing severe housing problems and there is a disproportionately greater need for Black/African American households experiencing greater than 50% housing cost burden.

If they have needs not identified above, what are those needs?

N/A

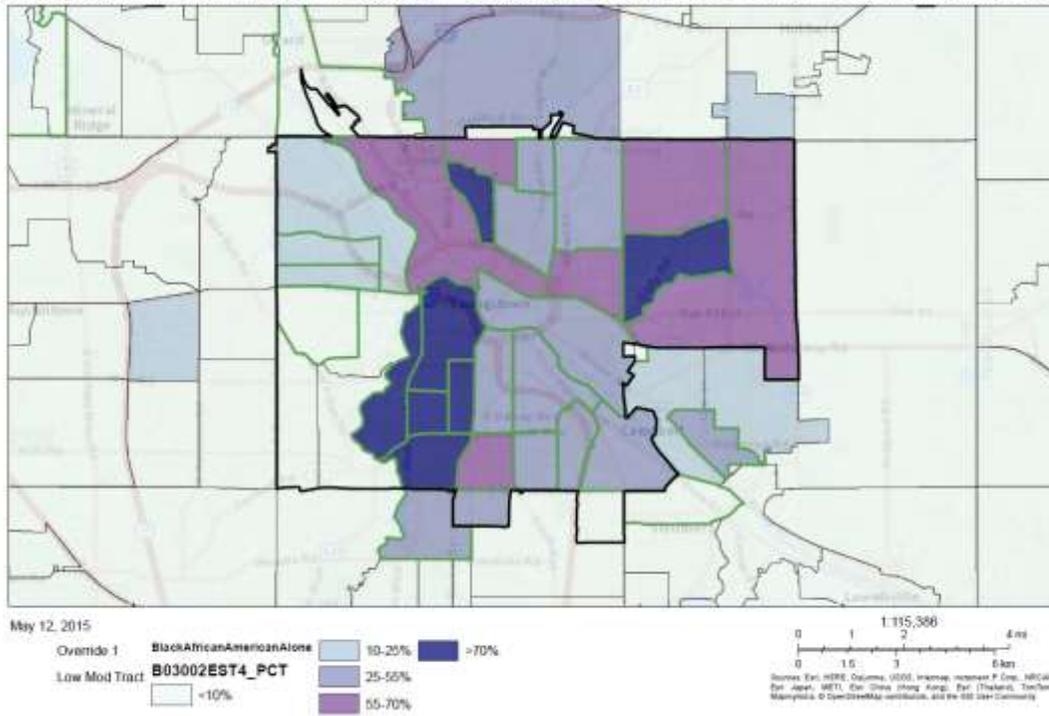
Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

Census Tracts with the highest percentage of households (over 40%) housing cost burden include 8016, 8024, 8011, 8013, 8017, 8021, 8023, 8025 8139 all on the south side of the city 8029 8030 on the west side of the city 8041 on the north side of the city 8137 and 8005 on the east side of the city. (Housing Cost Burden Map)

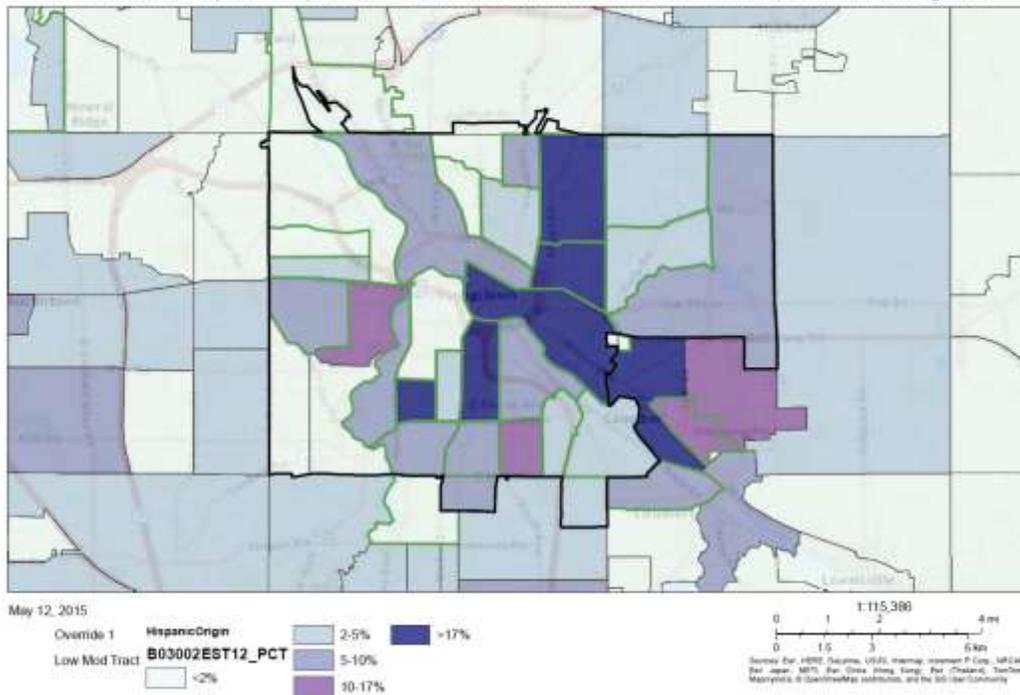
A concentration of Black/African American (over 51%) are located in effected tracts 8016, 8024, 8021, 8023, 8025, 8139, 8041, and 8005.

A concentration of Hispanic (over 20%) are located in effected tracts 8017, 8013 and 8005.

Concentrated African American Population - Consolidated Plan and Continuum of Care Planning Tool



Concentrated Hispanic Population - Consolidated Plan and Continuum of Care Planning Tool



NA-35 Public Housing – 91.205(b)

Introduction

The Youngstown Metropolitan Housing Authority (YMHA) operates a total of 1,155 public housing units in Mahoning County. The majority of the units are located within the jurisdiction of the City of Youngstown. YMHA also administers the HUD Section 8 rental assistance program.

Totals in Use

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *

Table 22 - Public Housing by Program Type

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Data Source: PIC (PIH Information Center)

Characteristics of Residents

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	
									Average Annual Income
Average length of stay	0	1	4	4	0	4	0	7	

	Program Type							
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher	
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program
Average Household size	0	1	1	2	1	2	0	3
# Homeless at admission	0	1	8	1	0	1	0	0
# of Elderly Program Participants (>62)	0	0	268	144	2	142	0	0
# of Disabled Families	0	4	207	505	4	493	0	5
# of Families requesting accessibility features	0	49	1,106	2,081	12	2,055	0	9
# of HIV/AIDS program participants	0	0	0	0	0	0	0	0
# of DV victims	0	0	0	0	0	0	0	0

Table 23 – Characteristics of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Race of Residents

Race	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
White	0	29	271	387	5	379	0	1	2
Black/African American	0	20	832	1,682	7	1,664	0	8	1
Asian	0	0	1	5	0	5	0	0	0

Program Type									
Race	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project - based	Tenant - based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
American Indian/Alaska Native	0	0	0	2	0	2	0	0	0
Pacific Islander	0	0	2	5	0	5	0	0	0
Other	0	0	0	0	0	0	0	0	0

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 24 – Race of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Ethnicity of Residents

Program Type									
Ethnicity	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project - based	Tenant - based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
Hispanic	0	0	95	135	0	134	0	0	1
Not Hispanic	0	49	1,011	1,946	12	1,921	0	9	2

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 25 – Ethnicity of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

YMHA has modernized the majority of the public housing units it operates. Currently, YMHA is in compliance with the regulations, which recommend a quota of fully mobile (at least 5%) and sensory accessible (at least 2%) units for persons with disabilities based on the Uniform Federal Accessibility Standards (UFAS). YMHA will be seeking to make additional units compliant with the Section 504 regulations.

Most immediate needs of residents of Public Housing and Housing Choice voucher holders

YMHA provides rental assistance to low income individuals through the allocation of Section 8 Housing Choice Vouchers. As of April 2015, YMHA administered 2,081 Section 8 vouchers. Currently, there are over 600 households on the waiting list for Section 8 vouchers.

How do these needs compare to the housing needs of the population at large

The waiting list for YMHA reflects the overall needs of the community. The majority 58% are extremely low income $\leq 30\%$ AMI and the balance is Very low income $>30\%$ but $<50\%$ AMI.

Discussion

YMHA will be seeking HUD approval for the disposition of approximately 84 scattered site public housing units. A total of 19 units in four buildings are in need of demolition and 65 units in 18 buildings are economically beyond their useful life and they will be seeking approval for selling those buildings. YMHA is also planning on the development of new elderly public housing and will be looking to do that development outside the City of Youngstown.

NA-40 Homeless Needs Assessment – 91.205(c)

Introduction:

The Mahoning County Homeless Continuum of Care (CoC) conducts an annual point in time count of homeless. The count considers persons sheltered and unsheltered to establish shelter usage and determine if there are homeless needs that are not being met. The count consistently shows there is an adequate number of beds to meet the needs of the homeless.

Youngstown's strategy for developing a system to address homelessness and the priority needs of homeless persons and families involves homeless prevention, outreach and shelter and supportive services. Within the CoC there are adequate emergency shelter beds for both individuals and families. There is a need for emergency shelter operational cost support and supportive services. There is also a need for additional permanent supportive housing and there is a plan to develop an additional 40 units.

Homeless Needs Assessment

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s) and Child(ren)	0	41	100	0	0	0
Persons in Households with Only Children	0	5	25	0	0	0
Persons in Households with Only Adults	0	161	200	0	0	0
Chronically Homeless Individuals	6	82	300	0	0	0
Chronically Homeless Families	0	23	75	0	0	0
Veterans	0	25	75	0	0	0
Unaccompanied Child	2	3	15	0	0	0

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons with HIV	0	0	5	0	0	0

Table 26 - Homeless Needs Assessment

Data Source Comments: 2014 PIT - CoC HMIS data

Indicate if the homeless population is: Has No Rural Homeless

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

Nature and Extent of Homelessness: (Optional)

Race:	Sheltered:	Unsheltered (optional)
White	102	8
Black or African American	154	0
Asian	0	0
American Indian or Alaska Native	0	0
Pacific Islander	0	0
Ethnicity:	Sheltered:	Unsheltered (optional)
Hispanic	0	0
Not Hispanic	0	0

Data Source

Comments:

2014 CoC PIT

Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

An estimated 150 victims of domestic violence, 250 families with children and 50 veterans will be in need of temporary housing each year.

Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

The instances of homelessness by race are 60% Black/African American and 40% White.

Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

The unsheltered population are classified as chronically homeless (15%) or being severely mentally ill (85%).

The sheltered population are classified as chronically homeless (5%), severely mentally ill (19%), chronic substance abuser (43%) veterans (9%), victims of domestic violence (19%), and unaccompanied youth (5%).

Discussion: It is the mission of the CoC to reduce average length of time persons are homeless, reduce returns to homelessness, improve program coverage, reduce the number of families and individuals who are homelessness, improve employment rate and income amount of families and individuals who are homeless, reduce number of families and individuals who become homeless (first time homeless) and prevent homelessness and achieve independent living in permanent housing for families and youth defined as homeless under other Federal statutes.

NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)

Introduction:

Youngstown will provide priority housing and supportive services (such as emergency/limited repair) to persons who are not homeless but are at risk of becoming homeless and may or may not require supportive housing, i.e., elderly, frail elderly, persons with disabilities. There are 1,925 Elderly (age 62-74) living below 30% of the area medium income and 1,769 frail elderly (over age 75) living below 30% of the area medium income and are assigned a high priority because they are potentially the highest risk of becoming homeless.

Describe the characteristics of special needs populations in your community:

Other special needs populations include persons who have mental and physical health issues and require treatment, transportation case management and counseling.

What are the housing and supportive service needs of these populations and how are these needs determined?

Several facilities and institutions provide services to the array of special needs populations and they include the following:

Health Care

- Forum Health Care
- Youngtown City Health District, Homeless Nurse
- Meridian Services Health Clinic
- Veteran's Outpatient Clinic
- Midlothian Free Clinic
- Youngstown Community Health Center
- Humility of Mary Health Partners, St. Elizabeth's Health Center Ambulatory Clinic

Case Management

- Beatitude House
- Catholic Charities Housing Opportunities
- YWCA, Barbara M Wick Transitional House
- Catholic Charities Regional Agency, COACH
- Youngstown Health District, Homeless Nurse

- Meridian Services

Mental Health Counseling

- Turning Point Counseling Services
- Meridian Services
- Catholic Charities Regional Agency, PATH program
- Compass Family Services
- Neighborhood Ministries
- Family Service Agency

Substance Abuse Treatment and Counseling

- Meridian Services
- Addiction Programs of Mahoning County Inc.
- Neil Kennedy Recovery Center
- Youngstown Urban Minority Alcoholism and Drug Abuse Board

Transportation

- Associated Neighborhood Centers
- Western Reserve Transit Authority
- Mahoning Youngstown Community Action Partnership

Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

There are 378 cases of persons that are positive for HIV in Mahoning County.

Discussion:

The City of Youngstown does not receive or administer a (HOPWA) grant. Combating HIV/AIDS in our community requires the cooperative efforts of several local service providers and advocacy groups, including the Ursuline Sisters AIDS Ministry, Compass Family Community Service Agency, the Mahoning County Health Department, and the Youngstown City Health District. There is a need for additional funding for supportive programs and permanent supportive housing dedicated to those with AIDS.

NA-50 Non-Housing Community Development Needs – 91.215 (f)

Describe the jurisdiction’s need for Public Facilities:

City parks, streets, and sidewalks are in need of repairs and enhancements are needed to create a suitable living environment that will enhance the quality of life for residents.

How were these needs determined?

The community consultation listed park improvements, public enhancements (tree planting), and facilities for abuse victims as high needs. Also ranked as high needs were senior, youth and community centers.

Describe the jurisdiction’s need for Public Improvements:

The loss of population and tax base has made meeting the needs of improving and maintaining public facilities such as road and sidewalks very difficult.

How were these needs determined?

The public input meetings listed public improvements as a high need. The community consultation also listed public improvements as a high need.

Describe the jurisdiction’s need for Public Services:

The issues identified as public service needs include code enforcement, community policing, services for all people with disabilities, including removal of architectural barriers, homeless services, substance abuse services, child care services, health care services, fair housing counseling, tenant-landlord counseling, employment training, literacy training, capacity-building of non-profits, and transportation services.

How were these needs determined?

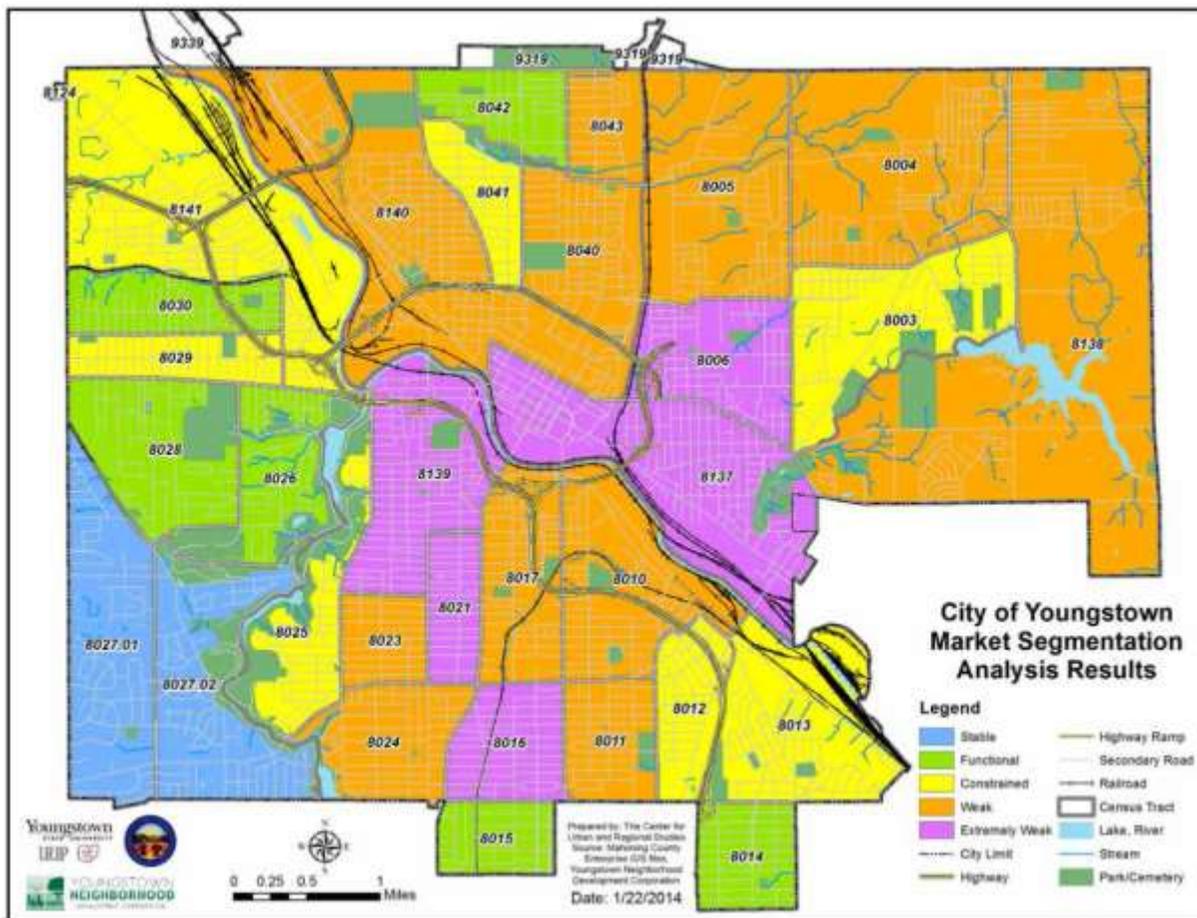
Through the public input process the citizens listed as the number one public service need as community policing program. Through the community consultation process, organizations that provide public services described a need for programs for seniors, youth and employment training as having the greatest need. Also ranking among the top needs were handicapped services, child care, transportation and health services.

Housing Market Analysis

MA-05 Overview

Housing Market Analysis Overview:

A recently completed housing market analysis (YNDC 2014) examined several elements of the housing market to classify each census tract in the City of Youngstown as stable, functioning, constrained, weak and extremely weak. The data examined included vacancy rates, sales, homeownership, median sales prices, poverty rates, population loss, tax delinquency and other relevant conditions. The findings rated only 2 census tracts as stable 6 tracts as functioning, 7 tracts as constrained, 11 weak and 5 extremely weak.



MA-10 Number of Housing Units – 91.210(a)&(b)(2)

Introduction

All residential properties by number of units

Property Type	Number	%
1-unit detached structure	27,687	78%
1-unit, attached structure	595	2%
2-4 units	3,498	10%
5-19 units	1,961	6%
20 or more units	1,677	5%
Mobile Home, boat, RV, van, etc	143	0%
Total	35,561	100%

Table 27 – Residential Properties by Unit Number

Data Source: 2006-2010 ACS

Unit Size by Tenure

	Owners		Renters	
	Number	%	Number	%
No bedroom	2	0%	350	3%
1 bedroom	192	1%	1,946	17%
2 bedrooms	3,471	20%	4,012	36%
3 or more bedrooms	13,702	79%	4,845	43%
Total	17,367	100%	11,153	99%

Table 28 – Unit Size by Tenure

Data Source: 2006-2010 ACS

Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

Housing units that have been developed with federal, state, or local funds that are required to maintained safe, decent and affordable include units constructed with low income housing tax credits (LIHTC) and Housing Development Assistance Program (HDAP) funds. In Mahoning County, there are approximately 1,627 such units, 1,396 of which were in the City of Youngstown. These units make up approximately 4.9% of the city's total housing stock.

MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

Introduction

Cost of Housing

	Base Year: 2000	Most Recent Year: 2010	% Change
Median Home Value	40,700	51,800	27%
Median Contract Rent	296	389	31%

Table 29 – Cost of Housing

Data Source: 2000 Census (Base Year), 2006-2010 ACS (Most Recent Year)

Rent Paid	Number	%
Less than \$500	9,062	81.3%
\$500-999	1,934	17.3%
\$1,000-1,499	86	0.8%
\$1,500-1,999	0	0.0%
\$2,000 or more	71	0.6%
Total	11,153	100.0%

Table 30 - Rent Paid

Data Source: 2006-2010 ACS

Housing Affordability

% Units affordable to Households earning	Renter	Owner
30% HAMFI	2,320	No Data
50% HAMFI	5,835	4,995
80% HAMFI	9,870	8,900
100% HAMFI	No Data	11,130
Total	18,025	25,025

Table 31 – Housing Affordability

Data Source: 2006-2010 CHAS

Monthly Rent

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent	442	500	619	816	862
High HOME Rent	451	507	619	816	862

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Low HOME Rent	451	507	619	724	808

Table 32 – Monthly Rent

Data Source: HUD FMR and HOME Rents

Is there sufficient housing for households at all income levels?

There is a sufficient number of housing units available to all income levels in most areas of the City (see map affordable housing).

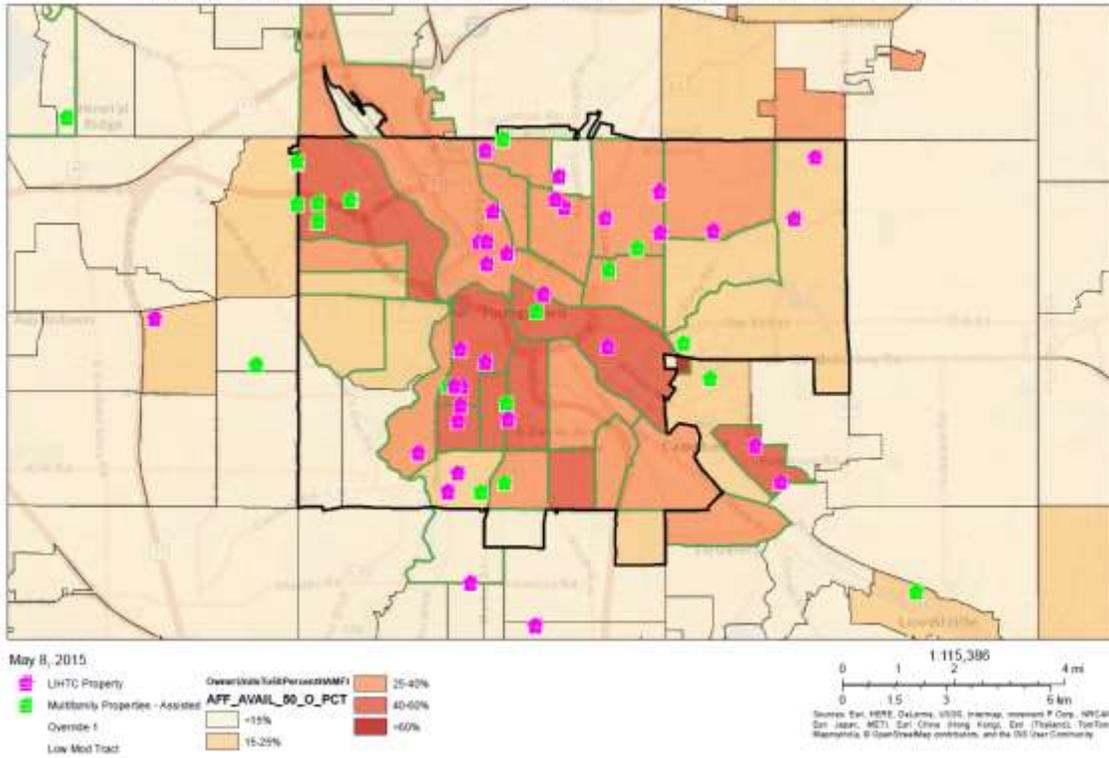
How is affordability of housing likely to change considering changes to home values and/or rents?

The median home value and median rents have both increased over the 2000 to the 2010 Census home values have increase 27% and rents have increased 31%. Both home prices and rents remain well below the regional prices and rents.

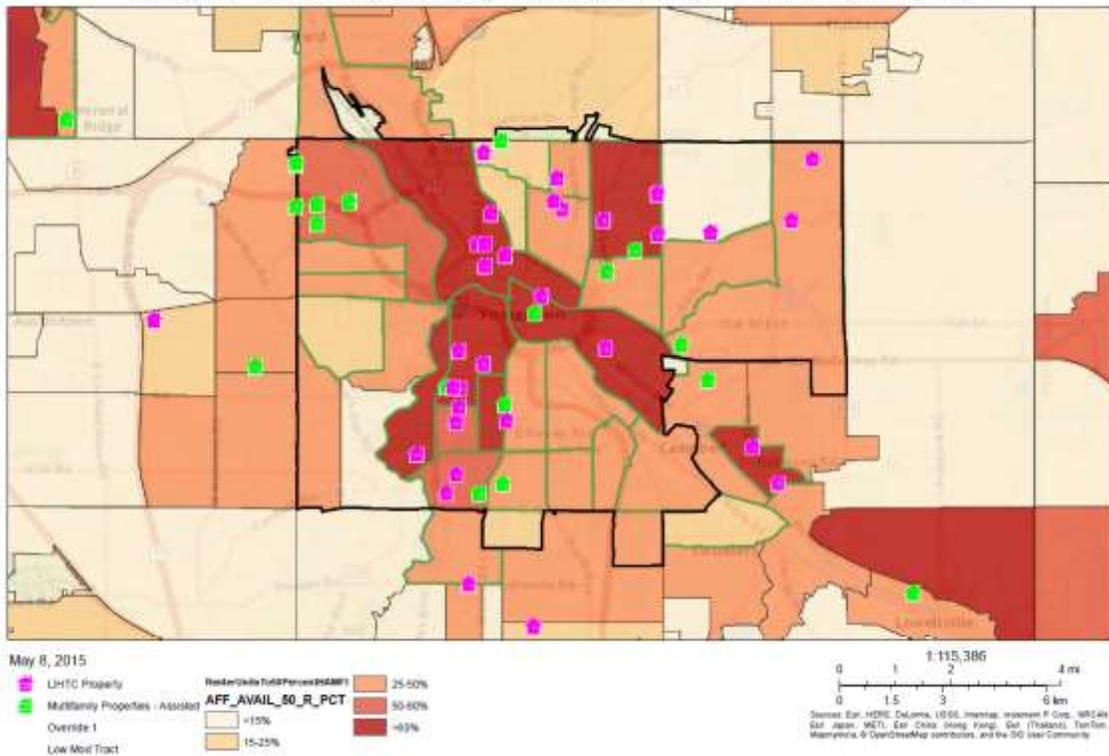
How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

The 2010 median contract rent for the City of Youngstown is \$389 which is an increase of 31% from 2000. The median contract rent is considerably lower than the HUD fair market rents. The fair market rents are established for the Metropolitan Statistical Area (MSA) and therefore reflect higher rents outside of the city.

Affordable Homes - Consolidated Plan and Continuum of Care Planning Tool



Affordable Rental - Consolidated Plan and Continuum of Care Planning Tool



MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

Introduction

The City of Youngstown housing market is characterized as generally a 'weak market'. With a vacancy rate of 19%, there is an oversupply of housing and the demand is low. The median sales price of residential 1-family dwellings from 2010 - 2012 in the City was \$20,958 as compared to the county median sales price of \$57,900. The age of the housing stock, 93% constructed prior to 1979 is an indicator of outdated housing that does not meet the current real estate market demand for housing.

Definitions

Substandard housing is housing that is not suitable for habitation. Substandard but suitable for rehabilitation is housing that could be made habitable within the economics of the value of the completed rehab. The City of Youngstown recently implemented a vacant property registration ordinance that requires owners of vacant homes to register with the city and identify a responsible party for the maintenance and security of the property. Of the more than 6,000 vacant properties only 332 are registered (April 2015). This is an indicator of the number of homes that are suitable for rehab.

Condition of Units

Condition of Units	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
With one selected Condition	4,935	28%	5,896	53%
With two selected Conditions	101	1%	140	1%
With three selected Conditions	10	0%	12	0%
With four selected Conditions	0	0%	0	0%
No selected Conditions	12,321	71%	5,105	46%
Total	17,367	100%	11,153	100%

Table 33 - Condition of Units

Data Source: 2006-2010 ACS

Year Unit Built

Year Unit Built	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
2000 or later	112	1%	409	4%
1980-1999	304	2%	1,074	10%
1950-1979	7,283	42%	4,163	37%
Before 1950	9,668	56%	5,507	49%
Total	17,367	101%	11,153	100%

Table 34 – Year Unit Built

Data Source: 2006-2010 CHAS

Risk of Lead-Based Paint Hazard

Risk of Lead-Based Paint Hazard	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
Total Number of Units Built Before 1980	16,951	98%	9,670	87%
Housing Units build before 1980 with children present	375	2%	5,345	48%

Table 35 – Risk of Lead-Based Paint

Data Source: 2006-2010 ACS (Total Units) 2006-2010 CHAS (Units with Children present)

Vacant Units

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	462	2,270	2,732
Abandoned Vacant Units	0	0	0
REO Properties	0	0	0
Abandoned REO Properties	0	0	0

Table 36 - Vacant Units

Alternate Data Source Name:

Vacancy Survey

Data Source Comments: MVOC 2010

Need for Owner and Rental Rehabilitation

A total of 4,935 (28% of the total) owner-occupied housing units have at least one selected deficiency and a total of 5,896 (53% of the total) rental units have at least one selected deficiency. These numbers combined with the number of households (17,650 or 63% of all households) living below 80% of the AMI indicates that the demand for housing assistance is tremendous.

Estimated Number of Housing Units Occupied by Low or Moderate Income Families with LBP Hazards

Estimates for the number of housing units that contain lead-based paint hazards, as defined in section 1004 of the Residential Lead-Based Paint Hazard Reduction Act of 1992, and are occupied by extremely low-income, low-income, and moderate-income families can be determined by a number of factors. Those Factors that contribute to community risk for lead based paint hazards include:

- age of housing
- condition of housing
- poverty and property tenure
- families with young children

- presence of lead poisoning cases

These factors are very interrelated. Communities with old, deteriorated rental properties occupied by very low income families are at highest risk. In contrast, communities with newer, owner-occupied housing occupied by moderate to high income families have been found to be at lower risk. The following table provides an estimate of the total number of housing units with lead-based paint.

Criteria for Lead-Based Paint Hazards

- * Any peeling, chipping, flaking, chalking, or otherwise deteriorated lead-based paint
- * Any lead-based paint on friction surfaces (windows, railings, etc.)
- * Any lead-dust paint on impact surfaces (doors, door jambs, stairs, etc.)
- * Any dust containing excessive levels of lead on floors, interior window sills or window wells
- * Any base solid containing excessive amounts of lead
- * Any lead-based paint on any surface which is disturbed as a result of renovation or remodeling activity

Based on the age of housing and other factors, the estimated number of owner-occupied housing units with lead is between 7,019 and 12,104 and rental housing units is between 4,002 and 6,903. Even though the number of housing units that potentially contain lead-based paint are estimated as high the total number of households between 30% and 80% of the AMI with children under the age of six is 2,955.

Discussion

MA-25 Public and Assisted Housing – 91.210(b)

Introduction

Youngstown Metropolitan Housing Authority (YMHA) is the agency that manages public housing and the HUD Section 8 rental assistance program for all of Mahoning County. The current inventory of public housing consists of a total of 374 elderly units 1,092 family units. Currently there are 2,239 section 8 vouchers.

Totals Number of Units

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project -based	Tenant -based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers available	0	49	1,466	2,239	22	2,217	0	81	32
# of accessible units			9						
*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition									

Table 37 – Total Number of Units by Program Type

Data Source: PIC (PIH Information Center)

Describe the supply of public housing developments:

Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

The majority of the public housing has been modernized recently. YMHA currently has 91 scattered site units that are in need of significant investment. It is YMHA's intent to dispose of those units through sale and or demolition. All of the scattered sites units were constructed prior to 1930 and are in need of significant renovations. YMHA recently completed an obsolescence report that suggests the renovation costs would exceed new development costs.

Public Housing Condition

Public Housing Development	Average Inspection Score

Table 38 - Public Housing Condition

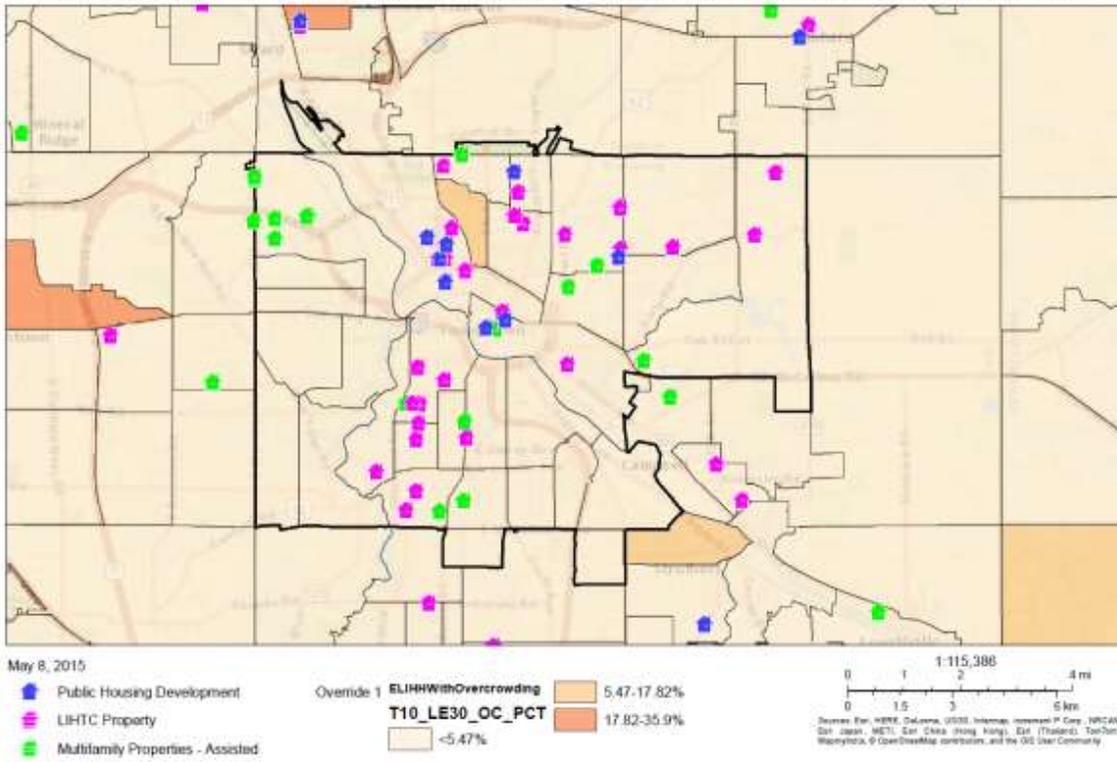
Describe the restoration and revitalization needs of public housing units in the jurisdiction:

YMHA has identified a need to modernize and consider demolition of some of the units located in the Kirwan Homes development located in the City of Campbell to reduce the density in that development.

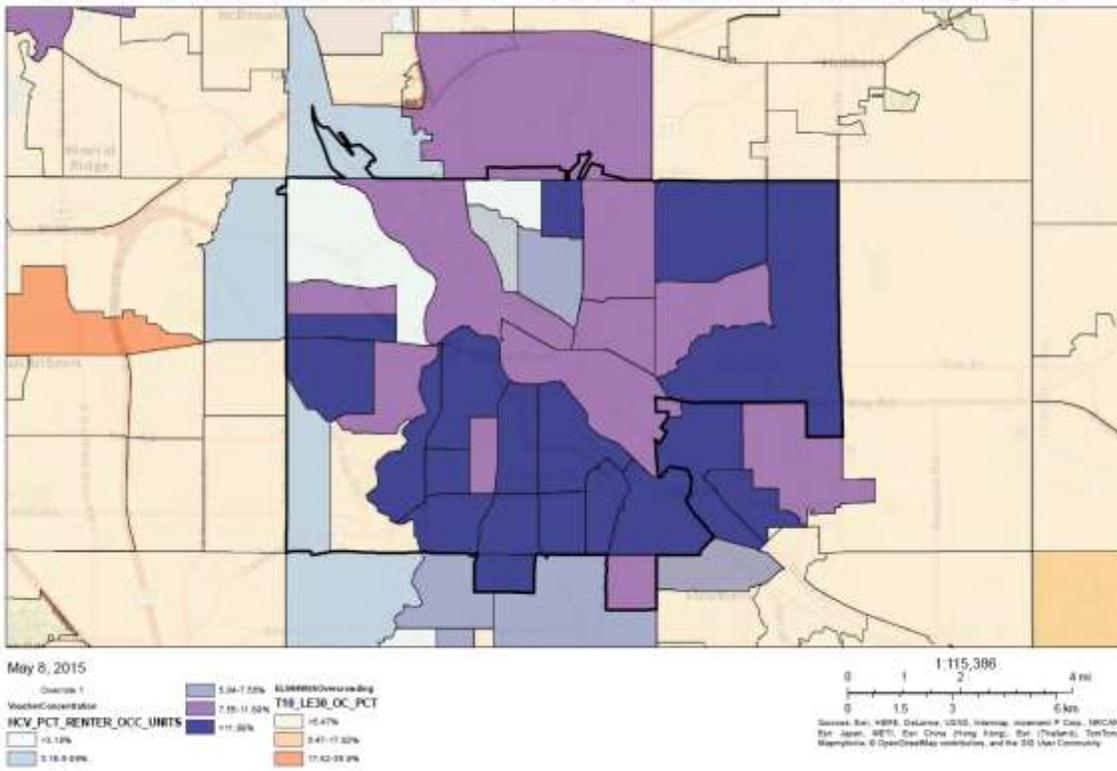
Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:

YMHA has a resident council for each of the housing developments and a representative from each council serves on the resident advisory board. This allows residents to participate in and help shape the decisions that the YMHA board of directors make. YMHA also engages residents in a public housing self-sufficiency program that provides residents with employment training, business development training and educational services. The goal of the program is to assist residents in achieving economic independence.

Subsidized and Public Housing - Consolidated Plan and Continuum of Care Planning Tool



Section 8 Voucher Concentration - Consolidated Plan and Continuum of Care Planning Tool



MA-30 Homeless Facilities and Services – 91.210(c)

Introduction

Homeless facilities include the physical places where the homeless are provided shelter. Homeless services consist of the agencies that offer services to assist in preventing homelessness or that provide services in seeking shelter. Most agencies that provide shelter or services to the homeless are member of the Mahoning County Homeless Continuum of Care.

Facilities and Housing Targeted to Homeless Households

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Households with Adult(s) and Child(ren)	26	0	0	37	0
Households with Only Adults	100	0	23	87	40
Chronically Homeless Households	45	0	0	85	0
Veterans	0	0	0	8	0
Unaccompanied Youth	18	0	0	0	0

Table 39 - Facilities and Housing Targeted to Homeless Households

Data Source Comments: 2014 CoC HIC

Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons

Mainstream services, including but not limited to, Catholic Charities, Mahoning County Continuum of Care, Youngstown Metropolitan Housing Authority, Mahoning County Job & Family Services, Affordable health Care, Access Health extend case management and wrap-around services to those who are homeless. Strategic entry and coordinated assessment will link clients to the services best suited to their needs and current situation.

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

Youngstown's strategy to help prevent homelessness for individuals and families with children who are at imminent risk of becoming homeless involves many agencies providing housing assistance, housing repair, utility assistance health care, food and clothing programs, as well as counseling and referral service. A list of programs and agencies are listed below:

Rental Assistance/Subsidized Housing – Catholic Charities, YMHA, YWCA, Meridian Services

Housing Repair – YNDC, Interfaith, Mahoning County

Utility Assistance - Catholic Charities, MYCAP Salvation Army, Protestant Family Services

Health Care – Youngstown Health District, Youngstown Community Health Clinic, Midlothian Free Health Clinic, St. Elizabeth Hospital, Area on Ageing Agency

Food Programs – Youngstown Community Food Center, Second Harvest Food Bank, St Vincent De Paul, Salvation Army, MYCAP

Clothing - Goodwill Industries, Fish Samaritan, St. Vincent De Paul Society, Veteran's Clinic

Advocacy and Counseling Services – Compass Family Services, Meridian Services, Mahoning County Mental Health Board, Help Hotline, Community Legal Aid, Catholic Charities

Information and Referral – Help Hotline, Youngstown Health District, Mahoning County Job and Family Services

MA-35 Special Needs Facilities and Services – 91.210(d)

Introduction

Facilities and services that assist persons who are not homeless but require supportive housing, and programs for ensuring persons returning from mental and physical health institutions receive appropriate supportive housing include nursing homes and licensed health care providers. In addition to elderly housing projects, Mahoning County has 26 nursing homes licensed or Medicare/Medicaid certified as health care providers, with total capacity of 5,485 beds. Fourteen of these facilities are located in the City of Youngstown. These health care providers have been licensed and/or Medicare/Medicaid certified by the Ohio Department of Health. In addition, the county has 24 active facilities licensed as residential care or assisted living facilities. Thirteen are located in the City of Youngstown. These housing choices have become very important to the elderly population, especially because of increased life expectancy rates.

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs

Special needs facilities

Inpatient Drug & Alcohol Treatment – Meridian Community Care & Neil Kennedy Recovery Clinic

Developmental Disabilities Housing – Gateways to Better Living, YWCA and Golden String, Inc.

Physically Disabled Housing – YMHA and Meridian Community Care

Housing for HIV/AIDS – Meridian Community Care

Special needs services

Outpatient Drug Treatment – Meridian Community Care & Neil Kennedy Recovery Clinic

Developmental Disabilities Services – Purple Cat, Golden String, Center for Workforce Development, Easter Seals, Goodwill Industries, Mahoning County DD Community Services, and PsyCare

Food pantry – St. Vincent de Paul, Gleaners, MYCAP, and Salvation Army

Housing Counseling – Catholic Charities Regional Agency, YMHA, Compass Family Services and YNDC

Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing

Facilities and services that assist persons who are not homeless but require supportive housing, and programs for ensuring persons returning from mental and physical health institutions receive appropriate supportive housing include nursing homes and licensed health care providers. In addition to elderly housing projects, Mahoning County has 26 nursing homes licensed or Medicare/Medicaid certified as health care providers, with total capacity of 5,485 beds. Fourteen of these facilities are located in the City of Youngstown. These health care providers have been licensed and/or Medicare/Medicaid certified by the Ohio Department of Health. In addition, the county has 24 active facilities licensed as residential care or assisted living facilities. Thirteen are located in the City of Youngstown. These housing choices have become very important to the elderly population, especially because of increased life expectancy rates.

Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)

The City will work with the CoC to identify programs that provide assistance individuals and families at risk of becoming homeless and that will rapidly rehouse those that become homeless. Other programs that will be funded include shelters and outreach programs.

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

MA-40 Barriers to Affordable Housing – 91.210(e)

Negative Effects of Public Policies on Affordable Housing and Residential Investment

The cost of housing or the incentives to develop, maintain, or improve affordable housing within Youngstown are not unduly affected by public policies. The Youngstown zoning ordinance does not apply overly restrictive requirements on the development of new housing. Youngstown has adopted the International Residential Construction Code. Youngstown has used property tax abatements and waiver of building and utility connection fees to encourage the development of affordable housing. In 2013, Youngstown prepared an Analysis of Impediments to Fair Housing Choices. Through this comprehensive analysis, the city examined public policy in terms of its impact on the provision of fair and affordable housing throughout the city. The purpose of evaluating the regulatory, administrative and human resource environments of the city relative to fair and affordable housing was to determine what actions, if any, are appropriate to increase the availability, affordability and adequacy of housing for low and moderate income households. To ensure consistency with the policies and programs recommended by the Consolidated Plan and to ensure continued compliance with the Fair Housing certification found at 24 CFR 91.225(a)(1), the update identified specific strategies, funding sources and implementing agencies to address impediments as they relate to fair housing choice.

MA-45 Non-Housing Community Development Assets – 91.215 (f)

Introduction

Economic Development Market Analysis

Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	45	63	0	0	0
Arts, Entertainment, Accommodations	2,356	1,418	14	6	-8
Construction	556	1,178	3	5	2
Education and Health Care Services	4,656	8,944	28	40	12
Finance, Insurance, and Real Estate	791	1,050	5	5	0
Information	257	534	2	2	0
Manufacturing	2,157	2,775	13	12	-1
Other Services	678	1,160	4	5	1
Professional, Scientific, Management Services	908	1,531	5	7	2
Public Administration	21	0	0	0	0
Retail Trade	2,684	1,626	16	7	-9
Transportation and Warehousing	665	764	4	3	-1
Wholesale Trade	741	1,294	4	6	2
Total	16,515	22,337	--	--	--

Table 40 - Business Activity

Data Source: 2006-2010 ACS (Workers), 2010 Longitudinal Employer-Household Dynamics (Jobs)

Labor Force

Total Population in the Civilian Labor Force	29,266
Civilian Employed Population 16 years and over	23,876
Unemployment Rate	18.42
Unemployment Rate for Ages 16-24	40.44
Unemployment Rate for Ages 25-65	10.10

Table 41 - Labor Force

Data Source: 2006-2010 ACS

Occupations by Sector	Number of People
Management, business and financial	3,052
Farming, fisheries and forestry occupations	1,047
Service	4,246
Sales and office	3,979
Construction, extraction, maintenance and repair	1,714
Production, transportation and material moving	1,752

Table 42 – Occupations by Sector

Data Source: 2006-2010 ACS

Travel Time

Travel Time	Number	Percentage
< 30 Minutes	17,925	81%
30-59 Minutes	3,179	14%
60 or More Minutes	1,051	5%
Total	22,155	100%

Table 43 - Travel Time

Data Source: 2006-2010 ACS

Education:

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	1,697	705	3,593

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
High school graduate (includes equivalency)	8,101	1,615	5,190
Some college or Associate's degree	6,320	1,018	2,652
Bachelor's degree or higher	3,027	191	834

Table 44 - Educational Attainment by Employment Status

Data Source: 2006-2010 ACS

Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	179	213	273	684	1,463
9th to 12th grade, no diploma	1,517	1,488	1,047	2,290	2,384
High school graduate, GED, or alternative	2,774	3,391	3,082	8,433	5,123
Some college, no degree	2,613	2,271	1,560	3,913	1,410
Associate's degree	207	477	655	1,114	221
Bachelor's degree	211	774	587	1,358	394
Graduate or professional degree	0	219	258	856	443

Table 45 - Educational Attainment by Age

Data Source: 2006-2010 ACS

Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	12,417
High school graduate (includes equivalency)	19,092
Some college or Associate's degree	22,404
Bachelor's degree	32,429
Graduate or professional degree	45,403

Table 46 – Median Earnings in the Past 12 Months

Data Source: 2006-2010 ACS

Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The largest sector of employment is in the field of education and health care services. The Youngstown City public and private schools as well as Youngstown State University and Eastern Gateway Community

College employ people in the field of education and the city has two major hospitals that employ many in the health care services.

Describe the workforce and infrastructure needs of the business community:

The region and the City of Youngstown suffer from a shortage of a highly skilled and/or educated workforce. Two of the largest employment sectors, service occupations and sales/office occupations are also two of the lowest median income employment sectors. The needs of the business community remain in the education and health care sectors however the need for skilled trades such as welders to meet the needs of the oil and gas industry are becoming evident.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

Youngstown was once the third largest producer of steel in the nation and today there is only one operating steel mill in the city. The loss of the steel industry has impacted every aspect of life of the residents and it has taken nearly 40 years to diversify and reinvent our economy. Youngstown successfully redeveloped the former steel mill sites and attracted several light manufacturing and distribution business.

Downtown has become a “Tech Belt” with the America Makes, formerly National Additive Manufacturing Innovation Institute (NAMII). America Makes is made up of nine universities and thirty manufactures with funding from the federal government and is dedicated to making additive manufacturing, digital design, metrology and 3D printing mainstream in manufacturing. Adding to the “tech Belt” is the Youngstown Business Incubator (YBI) where business to business software companies are cultivated.

Oil and Gas exploration is seen as a potential “game changer” for the region. It is estimated that there is nearly 1.3 billion to 5.5 billion barrels of oil and 3.8 to 15.7 trillion cubic feet of natural gas in Ohio’s Utica Shale formation. The current depressed market for oil and over supply of natural gas has made the realization of an economic impact slow.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

A lower educated workforce limits the opportunities for employment. The majority of Youngstown residents (72%) commute outside of the city for work. This is because the majority of lower skilled jobs (fast food and service jobs) are located outside of the city. The majority of workers (87%) employed in the city that earn more than \$3,333 per month live outside the City of Youngstown. The city needs to

develop a strategy to reverse these statistics and attract jobs for residents and create an environment that will attract higher income earners to live in Youngstown.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

The Mahoning and Columbiana Training Association (MCTA) is the workforce development agency for the Federal Workforce Investment Act (WIA) and the One-Stop System Operator for the State of Ohio. MCTA provides job training services, job counseling and assessment, occupational classroom training and on-the-job training for Mahoning, Trumbull and Columbiana Counties.

Eastern Gateway Community College (EGCC) recently began operations in both Mahoning and Trumbull Counties and has seen enrollment increases steadily since 2009. The community college offers an affordable path to higher education. Several programs being offered at EGCC are aligned with the employment needs of the area such as medical and provide workforce training related to oil & gas industry.

Workforce development is a regional issue that does not follow any political or state boundaries. To have sustained workforce development, and education, the nation's first five county two state OH-Penn Interstate Region was created. The OH-Penn Interstate Region is a partnership in a \$6 million grant from the U.S. Department of Labor and is focusing on the current skills gap affecting the manufacturing section in the region.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

Yes

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

The Eastgate Regional Council of Governments (Eastgate) is the Metropolitan Planning Organization (MPO) for Mahoning and Trumbull Counties and for economic development programs Ashtabula County. Eastgate completed an update to the Comprehensive Economic Development Strategy (CEDS) in 2013. The CEDS establishes four goals that include economic diversification, align worker skills and education to meet employer demands, increase the area quality of life, and to assess and monitor data to align choices and priorities. Economic development goals established in the 5-year plan align with the goals of the CEDS as much as possible.

Discussion

MA-50 Needs and Market Analysis Discussion

Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

Areas of the City of Youngstown whose rates of racial or ethnic minorities are greater than ten percentage points above the city rate are considered *areas of ethnic/racial concentrations*. In other words, certain census tracts contain a disproportionately higher number of minority residents.

In Youngstown, census tracts where African Americans comprised more than 55% of the total population were characterized as areas of ethnic/racial concentrations. Thirteen census tracts fall into this category. In 2010, census tracts 8005, 8006, 8017, 8023, and 8137 had rates of Hispanic/Latino at greater than 17% and are classified as areas of concentration. There was no census tract in the city where the rate of American Indian/Alaska Natives or Asian/Pacific Islanders equaled or exceeded ten percentage points over the citywide rate.

Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

For consolidated planning purposes, emphasis is placed on those families earning 80% or less of the MFI. Census Tracts in the city that have 51.0% or higher low/moderate income persons are eligible for CDBG area benefit activities and are defined as areas of low-income concentration. In Youngstown, 23 of the 31 census tracts fall into this category and 17,650 (63% of city) families are at or below 80% MFI.

What are the characteristics of the market in these areas/neighborhoods?

Both areas of concentrated minority population and areas of concentrated low-income families are characterized as having lower than median value housing and higher than average vacancy.

Are there any community assets in these areas/neighborhoods?

The majority of the City is classified as HUD eligible (51% or more families at or below 80% MFI) and therefore, most community assets are located in the areas of concentrated low-income. In areas of minority concentration community assets such as the Associated Neighborhood Center, Eastside Library, and several parks exist.

Are there other strategic opportunities in any of these areas?

Opportunities exist for new development and to repurpose vacant land for economic or environmental uses.

Strategic Plan

SP-05 Overview

Strategic Plan Overview

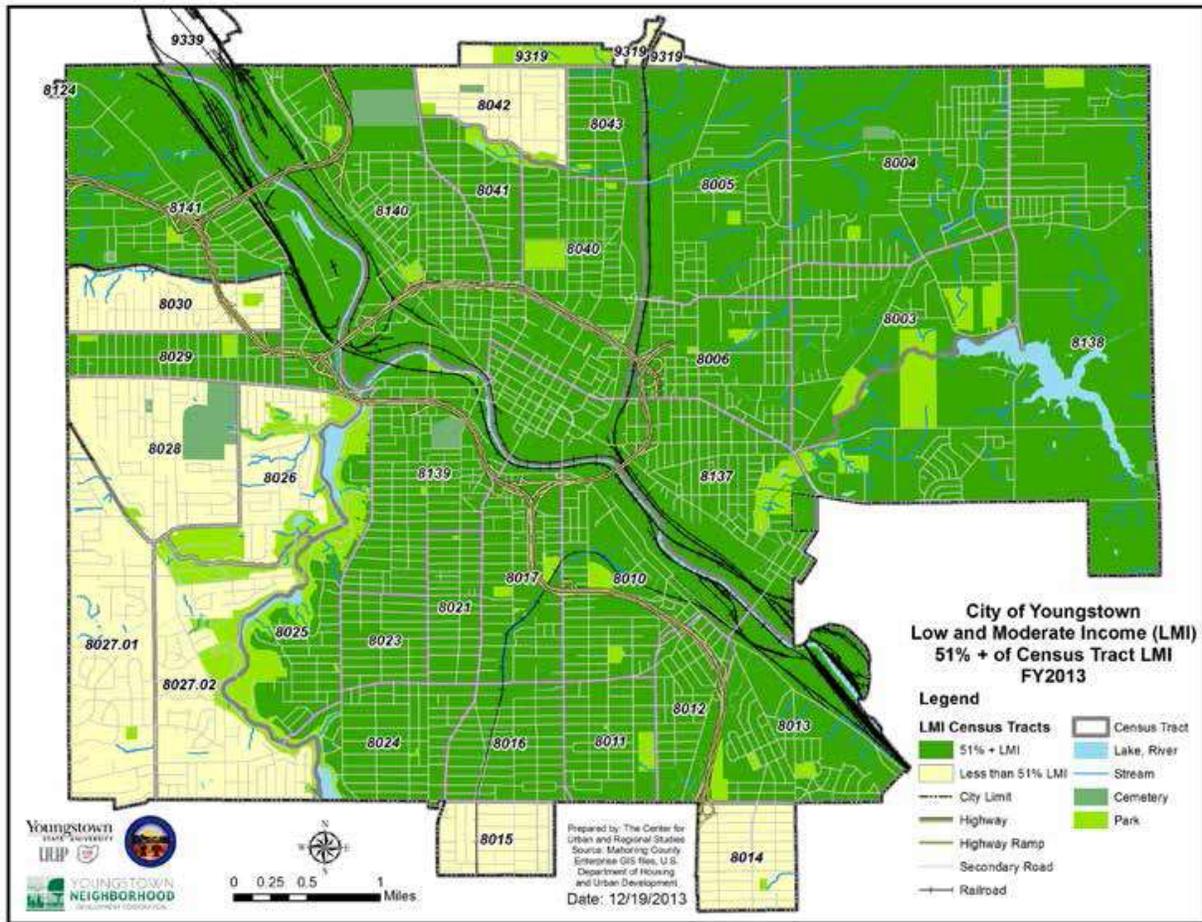
Neighborhood stabilization is a primary objective of the 5 year plan. To help stabilize neighborhoods community policing will be used to reduce crime, code enforcement will be used gain compliance with housing codes, housing assistance will be used to provide help to low income homeowners in meeting housing standards, demolition will remove the blighting influence of abandoned structures, and public improvements will be made to streets and sidewalks in neighborhoods.

SP-10 Geographic Priorities – 91.215 (a)(1)

Geographic Area

Table 47 - Geographic Priority Areas

1	Area Name:	CITY OF YOUNGSTOWN
	Area Type:	CDFI area
	Other Target Area Description:	
	HUD Approval Date:	
	% of Low/ Mod:	63
	Revital Type:	
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	
	Include specific housing and commercial characteristics of this target area.	
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	
	Identify the needs in this target area.	
	What are the opportunities for improvement in this target area?	
	Are there barriers to improvement in this target area?	



SP-25 Priority Needs - 91.215(a)(2)

Priority Needs

Table 48 – Priority Needs Summary

1	Priority Need Name	Demolition
	Priority Level	High
	Population	Non-housing Community Development
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Blight Removal Grant Administration
	Description	There are an estimated 1,000 vacant abandoned residential structures located throughout the city.
	Basis for Relative Priority	Vacant and abandoned structures are impacting the livability of neighborhoods, safety of residents and property values. Demolition of abandoned structures in neighborhoods is one of the highest priorities established during the public input meetings.
2	Priority Need Name	Street Improvements
	Priority Level	High
	Population	Moderate Non-housing Community Development
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Assist in Public Facility Improvements Grant Administration
	Description	The overall condition and marketability of city neighborhoods is adversely effected by the conditions of streets and sidewalks. Making improvements to the infrastructure will provide stability to the housing market.
	Basis for Relative Priority	Citizen input identified street and sidewalk improvements as a high priority. Making strategic public improvements will increase neighborhood stability and safety.

3	Priority Need Name	Code Enforcement
	Priority Level	High
	Population	Moderate
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Improve Housing Stability Grant Administration
	Description	Neighborhood stability is largely dependent on the condition of the housing stock. Strategic housing code enforcement is needed to bring housing units into compliance with local codes and preserve housing values.
	Basis for Relative Priority	Public input identified the need to ensure all property owners are maintaining their properties consistent with code requirements to stabilize housing values.
4	Priority Need Name	Economic Development
	Priority Level	High
	Population	Moderate Non-housing Community Development
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Assist in Creating Economic Opportunities Repayment of 108 loans Grant Administration
	Description	Economic development assistance is needed to create jobs for low to moderate income individuals as well as encouraging neighborhood businesses to invest in making improvements to the buildings.
	Basis for Relative Priority	The unemployment rate is 19% and several businesses that serve low-income neighborhoods are in need of assistance.
5	Priority Need Name	Tenant Based Rental Assistance
	Priority Level	High

	Population	Extremely Low Large Families Families with Children Elderly
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Improve Housing Stability Grant Administration
	Description	Assistance is needed to provide housing stability to extremely low income renters that have housing cost burden between 30% and 50% of the HUD area median income.
	Basis for Relative Priority	Large number of low income renters have housing cost burdens in excess of 30% of their income and there is a waiting list of nearly 600 people for Section 8.
6	Priority Need Name	Housing
	Priority Level	High
	Population	Extremely Low Low Moderate
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Improve Housing Stability Repayment of 108 loans Grant Administration
	Description	Assist low income home owners in emergency and limited home repairs.
	Basis for Relative Priority	Ensuring safe, decent and affordable housing is a main goal of the CDBG and HOME program. The needs of the community are clearly documented in the HUD data sets.
7	Priority Need Name	Homeless
	Priority Level	Low

	Population	Extremely Low Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Victims of Domestic Violence Unaccompanied Youth
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Reduce the number of homeless Grant Administration
	Description	Assistance to shelter and provide services to homeless individuals and families.
	Basis for Relative Priority	Providing services and shelter to the homeless is serious and the CoC is focused on meeting the needs of homeless individuals and families. There is adequate services and resources to deal with the homeless population.
8	Priority Need Name	Crime Reduction
	Priority Level	High
	Population	Moderate Non-housing Community Development
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Reduce Crime Grant Administration
	Description	Reduce crime in targeted neighborhoods through a community policing program.
	Basis for Relative Priority	The citizens through the public input process listed crime and safety as a major concern.
9	Priority Need Name	Public Service
	Priority Level	Low

	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Elderly Frail Elderly
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Assist Public Service Providers Grant Administration
	Description	Provide assistance to various agencies that service low-moderate income people in the area of youth, senior, legal, health, and other programs.
	Basis for Relative Priority	The need to provide services for youth and the elderly are a priority and homeless services, substance abuse services, health care services, fair housing counseling, tenant-landlord counseling, employment training, literacy training, capacity-building of non-profits, and transportation services.
10	Priority Need Name	Grant Administration
	Priority Level	Low
	Population	Extremely Low Low Moderate Middle
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Grant Administration
	Description	All planning, application, contracting, fiscal oversight, monitoring and reporting of grants.
	Basis for Relative Priority	Grant administration is required to ensure goals and outcomes are being met and funding is being used in accordance with grant requirements.

11	Priority Need Name	Repayment of Section 108 Loans
	Priority Level	Low
	Population	Extremely Low Low Moderate
	Geographic Areas Affected	CITY OF YOUNGSTOWN
	Associated Goals	Repayment of 108 loans
	Description	Repayment of principle and interest on B95-MC-39-0023 Yo-Mini Loan program and B96-MC-39-0023A housing rehab section 108 loans.
	Basis for Relative Priority	Required to repay Section 108 loans with future grants. Final payment on existing loans will be 8/01/2019.

Narrative (Optional)

Decisions of establishing priority needs and the allocation of resources is based on a review of HUD's data and reflects the required consultation/input with the community. Clearly the needs far exceed the resources available to adequately address all of the priorities within the community.

SP-30 Influence of Market Conditions – 91.215 (b)

Influence of Market Conditions

Affordable Housing Type	Market Characteristics that will influence the use of funds available for housing type
Tenant Based Rental Assistance (TBRA)	Rental units will have to meet all of the housing quality standards in order to participate in the program. This could encourage reinvestment in rental housing.
TBRA for Non-Homeless Special Needs	
New Unit Production	General oversupply of housing and low demand makes new housing difficult.
Rehabilitation	Decisions to rehabilitate housing units are often influenced by the cost of rehab and the resulting value of the rehabbed unit.
Acquisition, including preservation	Many vacant housing units are available through donation and acquisition for preservation. Typically they require considerable repairs and in need of updates to make them marketable.

Table 49 – Influence of Market Conditions

SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

Introduction

In order to Estimate the anticipated available resources for the next five years (2015-2019) a review of the previous five years (2010-2014) revealed a decrease in the CDBG grant of 26% (from \$4,484,061 to \$3,288,664), a decrease in the HOME grant of 41% (from \$859,191 to \$506,308) and an increase in the ESG grant of 55% (from \$176,330 to \$274,997). Despite the trend of the prior five years, for the purpose of this plan the anticipated grant amounts are projected as remaining stable over the next five years.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	3,229,809	93,819	0	3,323,628	12,900,000	Annual entitlement Grant

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	420,154	0	0	420,154	1,680,000	Annual entitlement Grant

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	0	0	0	0	0	
Competitive McKinney-Vento Homeless Assistance Act	public - federal	Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Transitional housing	2,213,411	0	0	2,213,411	8,853,644	Annual CoC competitive grant submitted through NOFA.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
General Fund	public - local	Economic Development Public Improvements Public Services Other	1,500,000	0	0	1,500,000	5,500,000	General fund resources will be used further the goals of public improvements, demolition, code enforcement, a community police program and economic development programs.
Section 108	public - federal	Acquisition Economic Development	4,000,000	0	0	4,000,000	8,000,000	The City has the ability to access up to 5 years of the CDBG annual allocation in the form of a HUD Section 108 loan.
Section 8	public - federal	Rental Assistance	11,000,000	0	0	11,000,000	44,000,000	YMHA administers the HUD section 8 rental assistance program.
Other	private	Public Improvements Public Services Services	1,000,000	0	0	1,000,000	4,000,000	Private funds from various foundations to support neighborhood improvements, CDC operations and public services.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - federal	Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Transitional housing	293,140	0	0	293,140	1,172,560	Annual Entitlement Grant

Table 50 - Anticipated Resources

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

All activities that are requesting CDBG funds are reviewed for other leveraged resources. Over all CDBG funded projects exceed a dollar for dollar match. The HOME program requires a 25% match however the City has a hardship exemption from the match requirements. Even though a HOME match is not required, most HOME projects exceed the 25% match. ESG projects are reviewed for matching funds as well and exceed 50% matching funds.

Discussion

Other sources of anticipated resources are projected based on past commitments to community development activities from local foundations and non-profit organizations.

SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
CITY OF YOUNGSTOWN DEPARTMENT OF PUBLIC WORKS	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning Public Housing Rental neighborhood improvements public facilities public services	Jurisdiction
YOUNGSTOWN NEIGHBORHOOD DEVELOPMENT CORPS	Non-profit organizations	Ownership Planning neighborhood improvements	Jurisdiction
Catholic Charities Regional Agency	Community/Faith- based organization	Homelessness Non-homeless special needs	Region
Mahoning County Homeless Continuum of Care	Continuum of care	Homelessness	Jurisdiction
MAHONING COUNTY LEAD PROGRAM	Government	Ownership	Region
MAHONING YOUNGSTOWN COMMUNITY ACTION PARTNERS	Non-profit organizations	Non-homeless special needs public services	Region
INTERFAITH HOME MAINTENANCE SERVICE, INC.	Non-profit organizations	Ownership	Region
YOUNGSTOWN METROPOLITAN HOUSING AUTHORITY	PHA	Public Housing	Region

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
Eastgate Regional Council of Governments	Regional organization	Economic Development Planning	Region
Youngstown Foundation	Philanthropic organization	Homelessness Non-homeless special needs neighborhood improvements public services	Region
Raymond John Wean Foundations	Philanthropic organization	Economic Development Homelessness Non-homeless special needs Planning neighborhood improvements public services	Region
Mahoning County Land Bank	Non-profit organizations	Ownership Rental neighborhood improvements	Region

Table 51 - Institutional Delivery Structure

Assess of Strengths and Gaps in the Institutional Delivery System

Overall the institutional delivery system provides the residents of the community an increased quality of life. Most of the institutions are familiar with each other because the community is small enough to allow interaction with each other. Being a smaller community also means less resources are available for institutions to function and therefore virtually no duplication in services.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Counseling/Advocacy	X		
Legal Assistance	X		
Mortgage Assistance	X		
Rental Assistance	X		

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Utilities Assistance	X		
Street Outreach Services			
Law Enforcement	X		
Mobile Clinics	X	X	
Other Street Outreach Services	X	X	
Supportive Services			
Alcohol & Drug Abuse	X		
Child Care	X		
Education	X		
Employment and Employment Training	X		
Healthcare	X		
HIV/AIDS	X		
Life Skills	X		
Mental Health Counseling	X		
Transportation	X		
Other			

Table 52 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

The services listed in the service delivery system meets the needs of homeless persons by hitting the target goals and strategies reflecting challenges as well as setting priorities to help those in need by collectively preventing episodes of homelessness for individuals and families by utilizing: The Child Enforcement Program, Medicaid, the State Children’s Health Insurance Program (CHIP) and Temporary Assistance for Needy Families (TANF) will congruently assist homeless individuals and families receive health and social services to aid in stabilization.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

The strengths of the service delivery system is that all community mainstream services are being offered within Mahoning County to special needs populations experiencing homelessness. The gaps within the service delivery are such that agencies need to incorporate and target more special needs populations experiencing homelessness. Given the homeless demographics of Mahoning County, there is becoming an increasing number of individuals that are chronically homeless and/or categorized as hard-to-serve,

by definition. More concentration needs to be focused on prioritizing services and housing to chronically homeless and hard-to-serve individuals and households as well as veterans with or without mental health issues. In focusing in this area, the county would continue to be compliant with HUD's specifications as well as creating neighborhood and housing stability among those who need it most. The main obstacle to meeting the needs of the underserved is funding.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

SP-45 Goals Summary – 91.215(a)(4)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve Housing Stability	2015	2019	Affordable Housing Market Rate Housing	CITY OF YOUNGSTOWN	Code Enforcement Tenant Based Rental Assistance Housing	CDBG: \$2,540,688 HOME: \$2,100,154 Section 8: \$55,000,000	Homeowner Housing Added: 10 Household Housing Unit Homeowner Housing Rehabilitated: 1350 Household Housing Unit Direct Financial Assistance to Homebuyers: 10 Households Assisted Tenant-based rental assistance / Rapid Rehousing: 200 Households Assisted Housing Code Enforcement/Foreclosed Property Care: 1000 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	Assist in Public Facility Improvements	2015	2019	Non-Housing Community Development	CITY OF YOUNGSTOWN	Street Improvements	CDBG: \$5,000,000 General Fund: \$2,500,000 Local Foundations: \$200,000	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 60000 Households Assisted
3	Blight Removal	2015	2019	Non-Housing Community Development	CITY OF YOUNGSTOWN	Demolition	CDBG: \$1,000,000 General Fund: \$1,000,000	Buildings Demolished: 250 Buildings
4	Assist Public Service Providers	2015	2019	Non-Housing Community Development	CITY OF YOUNGSTOWN	Public Service	CDBG: \$2,450,000 Local Foundations: \$3,800,000	Public service activities other than Low/Moderate Income Housing Benefit: 1500 Persons Assisted Public service activities for Low/Moderate Income Housing Benefit: 1500 Households Assisted
5	Assist in Creating Economic Opportunities	2015	2019	Non-Housing Community Development	CITY OF YOUNGSTOWN	Economic Development	CDBG: \$400,000 General Fund: \$2,500,000 Section 108: \$12,000,000 Local Foundations: \$500,000	Facade treatment/business building rehabilitation: 50 Business Jobs created/retained: 150 Jobs Businesses assisted: 50 Businesses Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	Reduce Crime	2015	2019	Non-Housing Community Development	CITY OF YOUNGSTOWN	Crime Reduction	CDBG: \$1,000,000 General Fund: \$1,000,000	Public service activities other than Low/Moderate Income Housing Benefit: 60000 Persons Assisted
7	Reduce the number of homeless	2015	2019	Homeless	CITY OF YOUNGSTOWN	Homeless	Competitive McKinney-Vento Homeless Assistance Act: \$11,067,055 HESG: \$1,465,700 Local Foundations: \$500,000	Tenant-based rental assistance / Rapid Rehousing: 500 Households Assisted Homeless Person Overnight Shelter: 600 Persons Assisted Overnight/Emergency Shelter/Transitional Housing Beds added: 5 Beds Homelessness Prevention: 500 Persons Assisted Housing for Homeless added: 40 Household Housing Unit
8	Repayment of 108 loans	2015	2019	Affordable Housing Non-Housing Community Development	CITY OF YOUNGSTOWN	Economic Development Housing Repayment of Section 108 Loans	CDBG: \$686,280	Homeowner Housing Rehabilitated: 250 Household Housing Unit Jobs created/retained: 10 Jobs

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
9	Grant Administration	2015	2019	Grant Admin	CITY OF YOUNGSTOWN	Demolition Street Improvements Code Enforcement Economic Development Tenant Based Rental Assistance Housing Homeless Crime Reduction Public Service Grant Administration	CDBG: \$3,146,660	Other: 5 Other

Table 53 – Goals Summary

Goal Descriptions

1	Goal Name	Improve Housing Stability
	Goal Description	The city will use CDBG and HOME funds to provided direct assistance to low income homeowners in need of limited and whole home repairs. The city will also provide funding for down payment assistance and construction of new affordable housing to increase homeownership. The City will provide funding for a Tenant Based Rental Assistance program to assist low income renters in reducing housing cost burden.
2	Goal Name	Assist in Public Facility Improvements
	Goal Description	The city will allocate CDBG resources to make infrastructure improvements in low income neighborhoods. Infrastructure improvements include streets, sidewalks, as well as enhancements such as landscaping and street trees.
3	Goal Name	Blight Removal
	Goal Description	Demolition of vacant, blighted and abandoned structures.
4	Goal Name	Assist Public Service Providers
	Goal Description	Assistance to public services activities that offer services to youth, elderly, neighborhood organizations, legal, health, employment training and special needs populations.
5	Goal Name	Assist in Creating Economic Opportunities
	Goal Description	Assistance to businesses that serve low-moderate income neighborhoods and/or create job opportunities for low-moderate income people.
6	Goal Name	Reduce Crime
	Goal Description	Provide community policing (7 officers and 1 supervisor) to target "hot spot" crime areas. Also work closely with business and residents in addressing quality of life issues.
7	Goal Name	Reduce the number of homeless
	Goal Description	Provide assistance for homeless preventions and rapid rehousing programs. Assist homeless service providers and shelters.

8	Goal Name	Repayment of 108 loans
	Goal Description	Repayment of principle and interest on B95-MC-39-0023 Yo-Mini Loan program and B96-MC-39-0023A housing rehab section 108 loans.
9	Goal Name	Grant Administration
	Goal Description	General grant administration and monitoring - cannot exceed 20% of grant

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

It is anticipated that funding provided to housing service providers and Community Housing Development Organizations over the 5 year period of this plan will directly benefit over 1,500 low-income families.

SP-50 Public Housing Accessibility and Involvement – 91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

YMHA is currently in compliance with the Section 504 requirements.

Activities to Increase Resident Involvements

YMHA offers two Neighborhood Network Centers (NNC) that offer ongoing technology training. The goal of the NNC is to assist residents in acquiring basic skills and increase computer skills. The NNC sites are located in Rockford Village and Arlington Heights.

Is the public housing agency designated as troubled under 24 CFR part 902?

No

Plan to remove the ‘troubled’ designation

SP-55 Barriers to affordable housing – 91.215(h)

Barriers to Affordable Housing

The cost of housing or the incentives to develop, maintain, or improve affordable housing within Youngstown are not unduly affected by public policies. The Youngstown zoning ordinance does not apply overly restrictive requirements on the development of new housing. Youngstown has adopted the International Residential Construction Code. Youngstown has used property tax abatements and waiver of building and utility connection fees to encourage the development of affordable housing. In 2013, Youngstown prepared an Analysis of Impediments to Fair Housing Choices. Through this comprehensive analysis, the city examined public policy in terms of its impact on the provision of fair and affordable housing throughout the city. The purpose of evaluating the regulatory, administrative and human resource environments of the city relative to fair and affordable housing was to determine what actions, if any, are appropriate to increase the availability, affordability and adequacy of housing for low and moderate income households. To ensure consistency with the policies and programs recommended by the Consolidated Plan and to ensure continued compliance with the Fair Housing certification found at 24 CFR 91.225(a)(1), the update identified specific strategies, funding sources and implementing agencies to address impediments as they relate to fair housing choice.

Strategy to Remove or Ameliorate the Barriers to Affordable Housing

The human relations commission will monitor the results of zoning hearing to ensure decisions are not unduly impacting affordable housing. The human relations commission evaluate HMDA reports to monitor lending institutions to determine if patterns "red lining" exist. The commission will conduct semi-annual fair housing seminars with selected groups such as realtors and bankers to educate them on fair housing laws.

SP-60 Homelessness Strategy – 91.215(d)

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Reaching out to homeless person is to first locate and identify individuals that are homeless. It has been identified in Mahoning County that there are many unsheltered persons in several assessable as well as inaccessible areas. Locating and servicing the hard-to-serve homeless population to provide not only a stable housing environment but wrap-around services that will take a holistic approach to service persons in all needed areas.

Addressing the emergency and transitional housing needs of homeless persons

The following strategy is in place to address the emergency and transitional housing needs of homeless persons:

Pre-treatment Intervention – Maintain existing street outreach programs and expand and/or develop: a) specialized on-the-street outreach team(s) to complement existing efforts, and b) stand-alone day/drop-in centers located in areas of high concentrations of chronic homelessness to increase contact with case management services.

Pre-treatment Placement – Increase number of Safe Havens to engage service resistant, chronic homeless, including the chronic mentally ill. The Safe Haven model has proven highly effective in engaging the chronic homeless, especially those who are also impacted by mental illness. At present, the Mahoning County Continuum of Care currently do not have any Safe Havens in service.

Improve Discharge Planning Services – Improve discharge planning from systems most impacted by chronic homelessness, such as local jails, crisis units and hospitals. Implement court diversion practices to link mentally ill with appropriate housing and services, rather than incarceration.

Housing First – The Mahoning County Continuum of Care has prioritized the creation of housing units following the Housing First model to ensure rapid permanent re-housing of the chronically homeless. If additional funds are awarded under the NOFA, the Continuum of Care will direct these funds towards expanding the inventory of permanent supportive housing for the chronically homeless, utilizing a Housing First model. Shelter plus care clients would be referred to these new permanent housing units. Measures taken by the MCHCOC under the Housing First strategy include coordination of homeless provider trainings on effective Safe Haven, low demand and housing first program models and chronic homeless intervention and engagement strategies

Employ Assertive Community Treatment Teams to Increase Housing Stability of Chronically Mentally Ill - Increase “street” work force teams and City Health Department Homeless nurse to locate and serve chronically homeless.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The optimal intervention to homelessness is prevention, which requires identification and intervention of those persons and families who are in danger of becoming homeless. The at-risk population is defined as individuals or family facing immediate eviction that cannot relocate to another residence or shelter.

Utilizing strategic coordinated assessment and vulnerability resources will not only identify but immediately route clients to the best service and resources to fit their immediate needs while providing them with safe and stable housing.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

Help homeless persons make the transition to permanent housing and independent living through the following action steps:

- a.) Continue to support public and non-profit agencies in utilizing programs that assist homeless persons to make the transition to permanent housing and independent living through maintaining existing supportive services, supportive housing, and affordable housing units.
- b.) Continue to provide input and assistance to the City of Youngstown in the preparation and implementation of the “Consolidated Plan” including goals and objectives that lead to coordinated strategies for shortening the period of time that individuals and families experience homelessness, facilitating access to affordable housing units, and preventing those who were recently homeless from becoming homeless again.

Help low-income individuals and families avoid becoming homeless through the following action steps:

- a.) Continue the availability of funding for persons at-risk-of homelessness through the Mahoning County ESG-RRH program.
- b.) Continue to provide input and assistance to the City of Youngstown in the preparation and implementation of the “Consolidated Plan” including goals and objectives that lead to coordinated

homeless prevention strategies including those specific to persons being discharged from publicly funded institutions and systems of care or receiving assistance from public and private agencies that address housing, health, social services, employment, education, or youth needs.

Help low-income individuals and families avoid becoming homeless through the following action steps:

a.) Improve discharge planning from systems most impacted by chronic homelessness, such as local jails, crisis units and hospitals. Implement court diversion practices to link mentally ill with appropriate housing and services, rather than incarceration.

b.) Utilize the process and agency practices already in place that does not discharge any individual to homelessness. Utilize case management and assessment tools to place individuals into a stable housing environment using the Housing First Model.

SP-65 Lead based paint Hazards – 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

In order to reduce the lead-based paint risk, Youngstown developed a plan of action, included in its housing rehabilitation program guidelines. All rehabilitation projects complied with applicable current federal, state, and local regulations and laws. Special precautions and procedures included testing for the presence of lead-based paint, protecting the occupants from the hazards, cleaning the areas where dust and debris were present, clearance testing the home to ensure that no unacceptable lead levels exist after rehabilitation and proper disposal of lead contaminated construction waste.

How are the actions listed above related to the extent of lead poisoning and hazards?

All units with children aged six or under, or units intended to house children aged six or under, had a risk assessment performed by a qualified Lead Risk Assessment technician.

No rehabilitation work was done until the risks identified were addressed per the assessment recommendations. The hazard reduction portion of the rehabilitation work followed the HUD “Guidelines For The Evaluation of Lead-Based Paint in Housing” and the applicable requirements established by the EPA, OSHA, and the ODH.

How are the actions listed above integrated into housing policies and procedures?

All housing rehab projects funded with CDBG or HOME funding conducted by contractors are required to adhere to all applicable lead requirements.

SP-70 Anti-Poverty Strategy – 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

The City of Youngstown works with several area economic development agencies to attract businesses to the area.

How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

The extent, to which this strategy will reduce/assist in reducing the number of poverty level families, is conditioned upon the ability to be successful in attracting, retaining and growing businesses. The City of Youngstown has had success in attracting new business and growing existing businesses. The City of Youngstown requires businesses that receive incentives, such as grants, loans or tax abatements to make a best faith effort to hire low income individuals.

SP-80 Monitoring – 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

CDA has standards and procedures in place for monitoring all projects to ensure long-term compliance with program requirements and comprehensive planning requirements. The compliance staff will use the performance measurement tools to assess program progress and effectiveness of programs.

The following steps summarize monitoring standards through program implementation:

- Performing an environmental review for each activity;
- Preparation of a thorough and comprehensive agreement which sets forth the project/activity requirements;
- Review of on-going written status reports and verbal communication to monitor for adherence to allowable timelines and compliance requirements;
- Approval of reimbursement requests after stringent review of budget summaries, invoices, time sheets, and/or other appropriate documents;
- Preparation of quarterly project/activity status reports measuring accomplishments to planned activities and contractual obligations;
- Utilization of a performance measurement outcome system to assess program progress and effectiveness against outcome and output measures as outlined for that particular activity, project, or program;
- Utilization of desk monitoring on an ongoing basis and site visits as deemed necessary during and after the contract period;
- Execution of corrective or remedial actions as prescribed in 24 CFR 570.10 in the event the subrecipient fails to fulfill the terms and conditions of the established agreement.

Monitoring Consolidated Plan Goals and Objectives

The CDA will use performance measurement tools, quantitative goals, and other appropriate methods for measuring program effectiveness, impact, and success. Since the goals and objectives follow closely those set forth in the Consolidated Plan, monitoring and measuring success will follow the same system when applicable.

Steps and Actions to Assure Compliance with Regulations

Updated CDBG and ESG Policy and Procedure Manuals provided by HUD will be given to subrecipients to provide more extensive compliance guidance. CDA requires quarterly status reports from subrecipients to assist in monitoring activity timelines. Regarding the HOME program, CDA has implemented

compliance guidelines that will assist monitoring HOME program performance. In an effort to expedite the monitoring process and augment project timeliness, CDA will provide subrecipients with copies of all CDBG, ESG, and HOME compliance requirements and provide the training and guidance necessary to ensure complete program compliance.

Long-Term Compliance with Housing Codes/ Inspections

The compliance department is responsible to track long-term compliance for the affordability period of the units. Annual inspections are done to assure that the units are being maintained to the City residential standards. Yearly reports on occupancy are required and collected.

Monitoring Subrecipients

The CDA compliance staff will refer to the appropriate HUD manual/guidebook to assist in communicating standards and procedures to subrecipients. The CDA will also utilize the aforementioned steps/actions to execute its monitoring process, which will ensure that subrecipients adhere to all compliance requirements.

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

In order to Estimate the anticipated available resources for the next five years (2015-2019) a review of the previous five years (2010-2014) revealed a decrease in the CDBG grant of 26% (from \$4,484,061 to \$3,288,664), a decrease in the HOME grant of 41% (from \$859,191 to \$506,308) and an increase in the ESG grant of 55% (from \$176,330 to \$274,997). Despite the trend of the prior five years, for the purpose of this plan the anticipated grant amounts are projected as remaining stable over the next five years.

Anticipated Resources

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Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	420,154	0	0	420,154	1,680,000	Annual entitlement Grant

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	0	0	0	0	0	
Competitive McKinney-Vento Homeless Assistance Act	public - federal	Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Transitional housing	2,213,411	0	0	2,213,411	8,853,644	Annual CoC competitive grant submitted through NOFA.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
General Fund	public - local	Economic Development Public Improvements Public Services Other	1,500,000	0	0	1,500,000	5,500,000	General fund resources will be used further the goals of public improvements, demolition, code enforcement, a community police program and economic development programs.
Section 108	public - federal	Acquisition Economic Development	4,000,000	0	0	4,000,000	8,000,000	The City has the ability to access up to 5 years of the CDBG annual allocation in the form of a HUD Section 108 loan.
Section 8	public - federal	Rental Assistance	11,000,000	0	0	11,000,000	44,000,000	YMHA administers the HUD section 8 rental assistance program.
Other	private	Public Improvements Public Services Services	1,000,000	0	0	1,000,000	4,000,000	Private funds from various foundations to support neighborhood improvements, CDC operations and public services.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - federal	Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Transitional housing	293,140	0	0	293,140	1,172,560	Annual Entitlement Grant

Table 54 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

All activities that are requesting CDBG funds are reviewed for other leveraged resources. Over all CDBG funded projects exceed a dollar for dollar match. The HOME program requires a 25% match however the City has a hardship exemption from the match requirements. Even though a HOME match is not required, most HOME projects exceed the 25% match. ESG projects are reviewed for matching funds as well and exceed 50% matching funds.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

N/A

Discussion

Other sources of anticipated resources are projected based on past commitments to community development activities from local foundations and non-profit organizations.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve Housing Stability	2015	2019	Affordable Housing Market Rate Housing	CITY OF YOUNGSTOWN	Housing	CDBG: \$425,000 HOME: \$420,154	Homeowner Housing Added: 1 Household Homeowner Housing Rehabilitated: 200 Household Housing Unit Direct Financial Assistance to Homebuyers: 1 Households Assisted Tenant-based rental assistance / Rapid Rehousing: 50 Households Assisted
2	Assist in Public Facility Improvements	2015	2019	Non-Housing Community Development	CITY OF YOUNGSTOWN	Street Improvements	CDBG: \$1,165,000 General Fund: \$500,000 Local Foundations: \$50,000	Public service activities other than Low/Moderate Income Housing Benefit: 40000 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Blight Removal	2015	2019	Non-Housing Community Development	CITY OF YOUNGSTOWN	Demolition	CDBG: \$200,000 General Fund: \$300,000	Buildings Demolished: 50 Buildings
4	Reduce Crime	2015	2019	Non-Housing Community Development	CITY OF YOUNGSTOWN	Crime Reduction	CDBG: \$200,000 General Fund: \$200,000	Public service activities other than Low/Moderate Income Housing Benefit: 60000 Persons Assisted
5	Assist in Creating Economic Opportunities	2015	2019	Non-Housing Community Development	CITY OF YOUNGSTOWN	Economic Development	CDBG: \$75,000 General Fund: \$500,000 Section 108: \$4,000,000 Local Foundations: \$100,000	Jobs created/retained: 10 Jobs Businesses assisted: 10 Businesses Assisted
6	Assist Public Service Providers	2015	2019	Non-Housing Community Development	CITY OF YOUNGSTOWN	Public Service	CDBG: \$237,912 Local Foundations: \$350,000	Public service activities other than Low/Moderate Income Housing Benefit: 200 Persons Assisted
7	Reduce the number of homeless	2015	2019	Homeless	CITY OF YOUNGSTOWN	Homeless	Competitive McKinney-Vento Homeless Assistance Act: \$2,213,411 HESG: \$293,140 Local Foundations: \$100,000	Homeless Person Overnight Shelter: 200 Persons Assisted Homelessness Prevention: 200 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
8	Repayment of 108 loans	2015	2019	Affordable Housing Non-Housing Community Development	CITY OF YOUNGSTOWN	Repayment of Section 108 Loans	CDBG: \$241,384	Other: 1 Other
9	Grant Administration	2015	2019	Grant Admin	CITY OF YOUNGSTOWN	Grant Administration	CDBG: \$629,332	Other: 1 Other

Table 55 – Goals Summary

Goal Descriptions

1	Goal Name	Improve Housing Stability
	Goal Description	Nearly 14% of the CDBG annual budget is allocated to furthering the goals safe, decent and affordable housing and 100% of the HOME budget.
2	Goal Name	Assist in Public Facility Improvements
	Goal Description	A total of 35% of the CDBG budgeted funds will be allocated to public improvement projects, such as street, sidewalk and enhancement projects.
3	Goal Name	Blight Removal
	Goal Description	Strategic demolition of abandoned and blighted structures

4	Goal Name	Reduce Crime
	Goal Description	Implement a community policing program that will target crime "hot spots" and enforce quality of life issues in neighborhoods. Community police will work with neighborhood organizations, businesses, and other organizations to focus on preventing and reducing crime.
5	Goal Name	Assist in Creating Economic Opportunities
	Goal Description	<i>Provide assistance to business that service low to moderate income areas and assist in the startup of a job training non-profit business focused on at-risk youth.</i>
6	Goal Name	Assist Public Service Providers
	Goal Description	Provide funding for community service programs that serve the needs of low-income individuals. Services include health care, youth programs, organizing neighborhood clean-up activities and re-entry program.
7	Goal Name	Reduce the number of homeless
	Goal Description	
8	Goal Name	Repayment of 108 loans
	Goal Description	Repayment of B95-MC-39-0023 and M96-MC-39-0023A
9	Goal Name	Grant Administration
	Goal Description	Grant administration, monitoring and reporting.

Projects

AP-35 Projects – 91.220(d)

Introduction

This program year will address the greatest needs of the community as effectively as the available resources will permit.

Projects

#	Project Name
1	CDBG Administration
2	Debt Service
3	HOME and CDBG Housing
4	Public Facilities and Public Improvements
5	Public Services
6	Demolition
7	Economic Development
8	Code Enforcement
9	Housing and Homeless Assistance

Table 56 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

AP-38 Project Summary
Project Summary Information

1	Project Name	CDBG Administration
	Target Area	CITY OF YOUNGSTOWN
	Goals Supported	Improve Housing Stability Assist in Public Facility Improvements Blight Removal Assist Public Service Providers Assist in Creating Economic Opportunities Reduce Crime
	Needs Addressed	Demolition Street Improvements Code Enforcement Economic Development Tenant Based Rental Assistance Housing Homeless Crime Reduction Public Service
	Funding	CDBG: \$629,332
	Description	General CDBG administration costs.
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	
	Planned Activities	Administrative costs for grant management and monitoring
	2	Project Name
Target Area		CITY OF YOUNGSTOWN
Goals Supported		Improve Housing Stability Assist in Creating Economic Opportunities
Needs Addressed		Economic Development Housing
Funding		CDBG: \$241,384
Description		Repayment of section 8 loan.
Target Date		6/30/2016

	Estimate the number and type of families that will benefit from the proposed activities	The projects funded with the Section 108 loans have been completed.
	Location Description	
	Planned Activities	Repayment of principle and interest on loans for MVEDC - Youngstown mini loan program and housing rehab program.
3	Project Name	HOME and CDBG Housing
	Target Area	CITY OF YOUNGSTOWN
	Goals Supported	Improve Housing Stability
	Needs Addressed	Tenant Based Rental Assistance Housing
	Funding	CDBG: \$425,000 HOME: \$420,154 Section 8: \$11,000,000 Local Foundations: \$200,000
	Description	
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	All families benefiting will be below 80% AMI.
	Location Description	
	Planned Activities	Nearly 14% of the CDBG budget is allocated to furthering the goal of safe, decent and affordable housing and 100% of the HOME funds.
4	Project Name	Public Facilities and Public Improvements
	Target Area	CITY OF YOUNGSTOWN
	Goals Supported	Assist in Public Facility Improvements
	Needs Addressed	Street Improvements
	Funding	CDBG: \$1,165,000 General Fund: \$550,000 Local Foundations: \$50,000
	Description	Public facility and street improvements, land reuse projects, beautification and streetscape activities, and fire department equipment lease program.

	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	Public improvement projects include enhancements to northeast Youngstown corridors, downtown enhancements, citywide street improvements, and equipment for the fire department. These projects will provide area benefit to the entire city of Youngstown.
	Location Description	
	Planned Activities	City of Youngstown citywide street improvements City of Youngstown Fire Department Equipment City of Youngstown Park Improvements Youngstown Cityscape downtown enhancements Northeast Homeowners eastside corridor enhancements
5	Project Name	Public Services
	Target Area	CITY OF YOUNGSTOWN
	Goals Supported	Assist Public Service Providers Reduce Crime
	Needs Addressed	Crime Reduction Public Service
	Funding	CDBG: \$487,912 Local Foundations: \$550,000
	Description	Public service programs that will serve a general low-moderate income population, including activities specific to youth and seniors.
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	Direct benefit to over 200 low-income youth and area benefit to all low-income neighborhoods
	Location Description	
	Planned Activities	Community policing program will target crime "hot spots" that have been identified through data collection and mapping. Community police will also work with neighborhood groups and businesses to improve quality of life and increase safety. Other public services include health care services, services for returning offenders, youth programs, job training and neighborhood clean-up activities.
	Project Name	Demolition

6	Target Area	CITY OF YOUNGSTOWN
	Goals Supported	Blight Removal
	Needs Addressed	Demolition
	Funding	CDBG: \$200,000 General Fund: \$300,000
	Description	City-wide clearance and demolition activities.
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	Demolition of nearly 60 blighted homes will provide direct benefit to adjacent property owners
	Location Description	
	Planned Activities	Demolition of blighted structures that are a hazard to surrounding properties or having an effect on property values.
7	Project Name	Economic Development
	Target Area	CITY OF YOUNGSTOWN
	Goals Supported	Assist in Creating Economic Opportunities
	Needs Addressed	Economic Development
	Funding	CDBG: \$75,000 General Fund: \$500,000 Section 108: \$4,000,000 Local Foundations: \$100,000
	Description	Project for Economic Development activities
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	Jobs will be created that will benefit 10 low income individuals and 10 businesses will be assisted that service low income areas.
	Location Description	
Planned Activities	Incentives to business on main corridors that provide service to low income areas or will create jobs for low income individuals	
8	Project Name	Code Enforcement
	Target Area	CITY OF YOUNGSTOWN
	Goals Supported	Improve Housing Stability

	Needs Addressed	Code Enforcement Housing
	Funding	CDBG: \$100,000 General Fund: \$150,000
	Description	Overhead and related costs for code enforcement activities.
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	The goal is to stabilize housing values with strategic code enforcement and will benefit homeowners.
	Location Description	Activities will occur citywide and be prioritized in strategic neighborhoods where neighborhood action plans have been developed.
	Planned Activities	Code enforcement inspectors will inspect homes for compliance with housing code and issue notices to correct. Low-income property owners will be referred for assistance in gaining compliance.
9	Project Name	Housing and Homeless Assistance
	Target Area	CITY OF YOUNGSTOWN
	Goals Supported	Assist Public Service Providers Reduce the number of homeless
	Needs Addressed	Homeless
	Funding	Competitive McKinney-Vento Homeless Assistance Act: \$2,213,411 HESG: \$293,140 Local Foundations: \$100,000
	Description	Funding to agencies for homeless assistance activities.
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	All families that will benefit from the funded activities will be extremely low income and at risk of becoming homeless or are homeless.
	Location Description	
	Planned Activities	Rapid Rehousing and homeless prevention activities. Support to shelters and outreach agencies.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The entire City of Youngstown is designated as a target area.

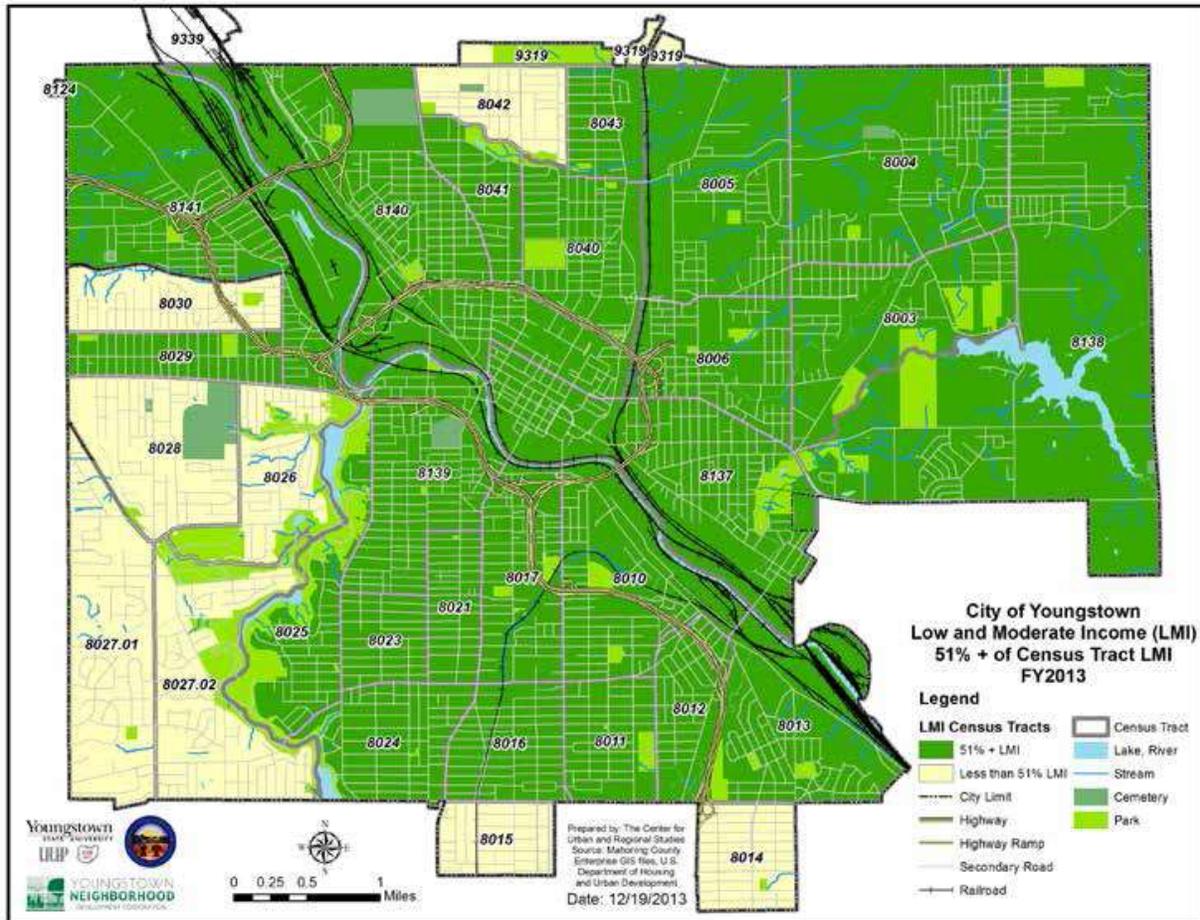
Geographic Distribution

Target Area	Percentage of Funds
CITY OF YOUNGSTOWN	100

Table 57 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The majority of the City of Youngstown Population (63%) is eligible to receive assistance (at or below 80% of the AMI) and the majority of the Census Tracts (23 of 31) are eligible for area benefit (51% or more living at or below 80% AMI). The need for investment is citywide and for that reason the city is designated as the geographic target. The City will make strategic investments in neighborhoods that have Action Plans to achieve the goals established therein.



Discussion

Neighborhood Action Plans were developed for the Garden District Neighborhood, Pleasant Grove, Powerstown, Brownlee Woods, Crandall Park, Rocky Ridge and Lincoln Knolls Neighborhood. Each action plan has identified specific benchmarks related to housing and property issues, infrastructure improvements, crime and safety concerns and economic development opportunities. Resources will be strategically allocated to implement the needs identified in the action plans over a five year period. The city will also work to develop additional neighborhood action plans.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The focus of the affordable housing will be to provide assistance to existing low-income homeowners in maintaining their homes in a safe, decent and sanitary condition.

One Year Goals for the Number of Households to be Supported	
Homeless	356
Non-Homeless	400
Special-Needs	0
Total	756

Table 58 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	50
The Production of New Units	0
Rehab of Existing Units	237
Acquisition of Existing Units	1
Total	288

Table 59 - One Year Goals for Affordable Housing by Support Type

Discussion

AP-60 Public Housing – 91.220(h)

Introduction

Youngstown Metropolitan Housing Authority (YMHA) will be implementing a Tenant Based Rental Assistance (TBRA) program with an allocation of \$120,000 of HOME funds.

Actions planned during the next year to address the needs to public housing

The City of Youngstown and Youngstown Metropolitan Housing Authority (YMHA) have had a strong working relationship over the years. YMHA does not have a requested need to be addressed by the FY 2015 Action Plan.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

YMHA offers two Neighborhood Network Centers (NNC) that offer ongoing technology training. The goal of the NNC is to assist residents in acquiring basic skills and increase computer skills. The NNC sites are located in Rockford Village and Arlington Heights. YMHA also has a public housing resident serving on the governing board and has established a resident advisory board made up of interested residents and advocates.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

YMHA is not designated as a troubled PHA.

Discussion

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Sources of funds expected to be available to address homeless needs and to prevent homelessness in the Action Plan are; ESG \$293,140, other federal homeless grants \$2,213,411, and local/private funds of \$100,000. The Rescue Mission of the Mahoning Valley operates an emergency shelter and provides food assistance without federal assistance, operating solely on private donations. The City and CoC are dedicated to reducing and ending homelessness and will continue to address the need through homeless outreach, prevention, rapid re-housing and shelter.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City will provide funding over the next year to address the individuals and families with children at imminent risk of becoming homeless. Homeless referral and prevention programs will work with persons threatened with homelessness. The programs will make referrals for housing and emergency housing repair. The Help Hotline operates a cold weather emergency 211 line to refer homeless and near homeless persons to shelters. The amount of ESG funding dedicated to outreach programs this year is \$5,500 (2% of ESG) and will make over 250 referrals.

Addressing the emergency shelter and transitional housing needs of homeless persons

Emergency shelters are a key to addressing homeless needs. The Rescue Mission of the Mahoning Valley is the main shelter and operates without ESG assistance. ESG funding will be provided to shelters in the amount of \$67,188 (23% of ESG) and are expected to serve 340 clients.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

ESG funding will be provided to a rapid rehousing program that is expected to assist 226 clients. A total of \$109,290 (32% of ESG) will be allocated to rapid re-housing.

Helping low-income individuals and families avoid becoming homeless, especially extremely

low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

Homeless prevention programs being funded this year are the Mahoning Valley Dispute Resolution and Catholic Charities, Housing Stability Program. The MV Dispute Resolution provides mediations with landlords and tenants to solve disputed issues and to prevent homelessness through evictions. Catholic Charities offers emergency rental and utility assistance. The goal is for both programs to provide homeless prevention services to over 600 clients. A total of \$89,168 (30% of ESG) will be for homeless prevention activities.

Discussion

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Public policies and action affecting the approval of sites and other building requirements used in the approval process for the construction of housing can affect the affordability of housing choice. Such policies may include, but are not limited to zoning and building codes, and any referendum process that may be required for governmental approval for the development of housing. Youngstown prepared an Analysis of Impediments to Fair Housing Choices. Through this comprehensive analysis, the city examined public policy in terms of its impact on the provision of fair and affordable housing throughout the city. To ensure consistency with the policies and programs recommended by the Consolidated Plan and to ensure continued compliance with the Fair Housing certification found at 24 CFR 91.225(a)(1), Youngstown submitted its Fair Housing Analysis in 2013 in cooperation with the Northeast Ohio Regional Sustainable Communities Consortium (NEOSCC).

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Actions that will take place during the next year to remove barriers to affordable housing involve continuing to educate realtors, bankers, and the general population as to the Federal, State of Ohio and City of Youngstown fair housing laws in place. The City of Youngstown has a Human Relations Commission and Human Relations Commissioner that will operate a fair housing program. They will conduct educational seminars targeting realtors, bank lending officers and neighborhood organizations. They will also act as the fair housing agency to receive and coordinate investigations of fair housing complaints from citizens. They will also continue to use test subjects to conduct random surveys of rental and for sale properties to determine if fair housing laws are being complied with.

Discussion:

AP-85 Other Actions – 91.220(k)

Introduction:

The needs of the community far outweigh the ability of the City with the Federal grant assistance to meet. Times are such that addressing the needs will have to be done within the limited resources available. Leveraging resources and building strong relationships with other community partners is the only way to get more bang for our buck.

Actions planned to address obstacles to meeting underserved needs

The City is allocating a total of \$487,912 (14.7%) of CDBG funding to public service agencies that will meet the needs of the underserved in providing health care, re-entry assistance to citizens returning from prison, neighborhood clean-ups, and youth programs.

Actions planned to foster and maintain affordable housing

The City will \$425,000 (12.7%) of CDBG and \$420,154 (100%) of HOME to foster and maintain affordable housing through owner occupied repairs, emergency repairs, tenant based rental assistance program and veteran rental housing.

Actions planned to reduce lead-based paint hazards

The City, through the contracted housing assistance provider YNDC will work with the Mahoning County Healthy Homes Program to ensure lead paint hazards are properly treated in all housing rehab projects that will be undertaken this program year.

Actions planned to reduce the number of poverty-level families

The city is providing funding assistance to a start-up project that anticipates training 40 at risk youth in life-skills and work in a restaurant. The program is modeled after the highly successful “Café Reconcile” in New Orleans.

Actions planned to develop institutional structure

The City will continue to participate in developing institutional structure through the participation in the CoC, Eastgate Regional Council of Governments, work closely with the Regional Chamber of Commerce, the Western Reserve Port Authority and the Mahoning Rivers Mayors Association, and attend various neighborhood planning meetings.

Actions planned to enhance coordination between public and private housing and social service agencies

The City will continue to work with YMHA, and other private housing professionals to ensure housing needs are addressed. Social service agencies will continue to provide needed assistance to families and the City will maintain communication and coordination to ensure their needs are met.

Discussion:

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	99.99%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The planned 40 unit permanent supportive housing will use Ohio Housing Finance Agency (OFHA) funding and OFHA funding will be applied for a four unit HIV/AIDS residential development.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The recapture policy will be in effect for a time frame equal to the period of affordability as described by the HOME program regulations. The form of recapture to be used shall be “reduction during the affordability period (forgiveness).” In the event of the property changing title during the required affordability period, the City will recapture a pro-rata amount tied to the length of time remaining on the affordability period from the net-profit. If the net-proceeds are insufficient the City will retain any remaining net proceeds following payment of the first mortgage. The City shall have the right of first refusal to buy out the first mortgage from the primary lender in the event of foreclosure.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The City of Youngstown requires HOME program funded activities have a monitored affordability period by means of deed restrictions placed on the property. These restrictions will be in the form of a recapture policy.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

There are no plans to refinance existing debt secured by multifamily housing.

**Emergency Solutions Grant (ESG)
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

Performance Standards: The performance standards for evaluating ESG activities are as follows:

- A) All activities are funded based on specific expected accomplishments (goals) of the annual number of people to be served
- B) All accomplishments are reported in the HMIS and sub grantees are required to report quarterly to the CDA specific accomplishments
- C) The actual accomplishments are measured against the goal to evaluate the effectiveness of the program

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Continuum of Care has developed a centralized assessment system or a coordinated assessment system in accordance with requirements established by HUD, each ESG-funded program or project within the Continuum of Care is required to use the assessment system. The City and all subrecipients are members of the Continuum of Care and will ensure the screening, assessment and referral of program participants are consistent with the written standards adopted. All victim service providers have chosen to use the Continuum of Care's coordinated assessment system.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

Members of the CoC that do not have a conflict of interest reviewed applications for funding and ranked them based on meeting the needs of the homeless population and recommended funding amounts to the City. The City accepted the recommendations of the CoC Committee.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The CoC is able to meet the homeless participation requirement and consults with homeless individuals in considering policies and funding decisions.

5. Describe performance standards for evaluating ESG.

The performance standards for evaluating ESG activities are as follows:

- A) All activities are funded based on specific expected accomplishments (goals) of the annual number of people to be served
- B) All accomplishments are reported in the HMIS and sub grantees are required to report quarterly to the CDA specific accomplishments
- C) The actual accomplishments are measured against the goal to evaluate the effectiveness of the program

Discussion:

Appendix - Alternate/Local Data Sources

1	Data Source Name Vacancy Survey
	List the name of the organization or individual who originated the data set. Mahoning Valley Organizing Collaborative (MVOC), City of Youngstown, and Youngstown State University (YSU)
	Provide a brief summary of the data set. City-wide comprehensive vacant structure survey.
	What was the purpose for developing this data set? Survey was conducted in 2008 and again in 2010 as part of a citywide conditions report
	How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population? Citywide parcel by parcel survey of vacancy structures was conducted by rating the condition of vacant structures from "A vacant in good repair" to "F needs demoed"
	What time period (provide the year, and optionally month, or month and day) is covered by this data set? data collected in July 2010.
	What is the status of the data set (complete, in progress, or planned)? Complete